

Kitsap County Planning Commission –April 19, 2006
MINUTES
KITSAP COUNTY PLANNING COMMISSION
Joint Public Hearing
April 19, 2006

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6 **The Kitsap County Planning Commission met on the above-stated**
7 **date at the Kitsap County Fairgrounds, Eagle’s Nest Conference**
8 **Center, 1195 Fairgrounds Road, Bremerton, WA 98311. Members**
9 **Present: Tom Nevins, John Taylor, Mike Gustavson, Lary Coppola,**
10 **Dean Jenniges, Chair Deb Flynn, and Brian Bekeny. Members Not**
11 **Present: Monty Mahan and John Ahl. Parks Board Members Present:**
12 **Joleen Palmer, W. Howard O’Brien, Michael Tucker, Frank Stowell,**
13 **Carl Tonge, Donald Martin, Karl Duff and Tyson Depoe. Staff Present:**
14 **Eric Baker, Rick Fackler, Carly Siems, Joseph Coppo, Scott Diener,**
15 **Jim Bolger, Cris Gears, and Planning Commission Secretary, Brynan**
16 **Pierce. 20 members of the public were in attendance.**

17
18 **7:00PM**
19

20 **A. Chair Flynn called the meeting to order, starting with**
21 **introductions from the Planning Commissioners, and the Parks**
22 **Board Members.**

23
24 **Parks, Recreation, and Open Space Plan**

25
26 **Rick Fackler-Reiterated that if the public would like to testify, they**
27 **need to sign up on the sheet provided. The Open Space Plan is an**
28 **element of the Comprehensive Plan that is required to be updated**
29 **every six years to be compliant with state law and to be eligible for**
30 **grant funding.**

31 **Chapter one of the plan is background information of Kitsap**
32 **County and the Parks and Open Space Plan.**

33 **Chapter two describes the public involvement. There was a**
34 **questionnaire survey sent to 4,000 residents of Kitsap County. There**
35 **were six public workshops, 18 focus group workshops, stewardship**
36 **committee meetings, two meetings with facilities providers, including**
37 **school districts, and agencies that will provide recreational activities.**
38 **There were three meetings with the cities, and there will be one more**
39 **public hearing after tonight’s hearing. There has been weekly**
40 **progress reports, and all relevant documents on the website and an**
41 **email feedback.**

1 Chapter three is the inventory section done for all county
2 facilities.

3 Chapter four is the Demand and Need Analysis. This is
4 essentially an attempt to quantify the needs county-wide. The
5 analysis was consistent in what citizens stated they need for
6 recreational activities.

7 Chapter five is the Habitat Plan, which only addresses
8 acquisition and management. It is not a regulation. Information from
9 the 2000 Open Space Plan was integrated into the 2006 plan. There is
10 an emphasis on interagency coordination for preservation of
11 endangered species, islands, riparian corridors, greenway corridors,
12 and nearshore habitat.

13 Chapter six describes strategy, goals, and objectives. There are
14 seven themes that have been identified.

15 1. The County's role as a regional provider to facilities for
16 heritage parks, access to water, trails, and sports complexes. Open
17 Space including habitat, cultural and historical. Special Events
18 Programming and Partnerships to meet non-regional needs.

19 2. Property Acquisition is limited and targeted. There is a need
20 to complete the heritage park system, waterfront access, trails, and
21 open space lands.

22 3. Management; Planning for non-motorized trails and heritage
23 parks; and construction of athletic complexes, trails, and multi-use
24 facilities in heritage parks. Management of large land base and parks
25 is also discussed under management.

26 4. Funding; the County needs to look creatively for additional
27 funding sources for development of parks, and establish stable
28 funding sources for park maintenance.

29 5. Transition; Transformation to fit role of regional provider and
30 management rather than acquisition is needed.

31 6. Civil Engagement to provide public information, and
32 proactively work with volunteers is needed.

33 7. Partnership Opportunities; working with others to address
34 unmet needs for tot lots, community parks in urban areas, waterfront
35 parks, trails, aquatic centers, teen centers, senior centers, and
36 recreational programming.

37 Chapter seven is the capital facilities plan which looks at what
38 developments are going to be built, how much money is going to be
39 spent, what the potential funding sources are, and funding decisions.

40

- 1 • Chair Flynn-Informed the citizens that this hearing is unique
2 because the both bodies are meeting jointly, but will have
3 separate deliberations and recommendations to the Board of
4 County Commissioners. They did this, so the citizens wouldn't
5 have to attend two night meetings.

6
7 **SPEAKERS**

8
9 **Mary Bertrand**-Representing the Chums of Barker Creek, submitted
10 written comments in favor of emphasizing an integrated Open Space
11 System so all of the factors are equally represented by the means of
12 overlays and maps for the record.

- 13
14 • **Mike Gustavson**-Does not see the City of Bremerton identified
15 in the Open Space Plan and asked how many acres are federally
16 funded. Gustavson also asked how many acres are in the
17 current Critical Areas.

18
19 **Fackler**-Informed Gustavson that Bremerton is approximately 7600
20 acres, and federally funded acres are not included in the inventory,
21 but there are about 6,000 lands.

22
23 **Eric Baker**-Stated that staff will be prepared to bring the acres in the
24 current critical areas to the next Planning Commission meeting.

- 25
26 • **Gustavson**-Guesses that there is approximately 70,000 acres of
27 critical areas which is about 1/3 of the County.

28
29 **Scott Hall**, South Kitsap Resident, feels the Open Space Plan has not
30 documented a lot of the history of how information was gathered or
31 not gathered. Hall feels the plan was completed because of state
32 mandate and feels the public did not have the chance to see the how
33 funding was acquired. Hall appreciates all of the public involvement
34 and the citizens comments incorporated into the plan.

- 35
36 • **Karl Duff**-Asked if Hall wanted to see the history of the plan and
37 the funding.

38
39 **Hall**-Stated that if it is not in the plan, at least it could be part of the
40 process.

41

- 1 • Duff-Asked if Hall wants to see the history in the plan or the
2 process.

3

4 Hall-Stated it would be fine in the process.

5

- 6 • Jenniges- Stated that land acquired by the County has been
7 advertised in the Kitsap Sun and asked if Hall is looking for a
8 bibliography.

9

10 Hall-Would like to see the approved and denied grants in the process,
11 so there isn't a question of the approval or denial.

12

- 13 • Bekeny-Asked if Hall was trying to state that the rules should be
14 followed as set forth, and if they are not, an interagency can
15 come forward at take action against the County.

16

17 Hall-Wants the public to be aware of everything during the process.

18

- 19 • Carl Tonge-Asked Hall if this has been a problem in the past.

20

21 Hall-Believes that it has.

22

23 Monte Geister- Is excited to see what happens in the next six years.
24 Geister is involved with the fields in South Kitsap.

25

26 Twila McArdle-Submitted written comments for the record in favor of
27 having a motor cross track in Kitsap County.

28

- 29 • Gustavson-Asked how many acres are needed for a track.

30

31 McArdle-Stated 5-20 acres would be sufficient.

32

- 33 • Gustavson-Asked if McArdle would like to see more than one
34 track in Kitsap County.

35

36 McArdle-Feels one track is good to start with, and a Super-track
37 would be ideal later on. If NASCAR comes to Kitsap County, that
38 would be an ideal riding arena.

39

- 40 • Jenniges- Stated that there is super-cross at Quest Field.

1
2 **Bobbie Moore, Kingston Resident-Has been part of the Kingston**
3 **Citizen advisory committee sub-committee for parks, trails and open**
4 **space, and feels that the UGAs should be mentioned in the inventory**
5 **section of the Open Space Plan. Moore also feels that in order to**
6 **receive grant money for trails, the UGAs should be mentioned in the**
7 **plan. Moore stated that it is always a sob story that the County only**
8 **has two maintenance employees for North Kitsap area, and that is**
9 **why the unincorporated areas need to be mentioned in the plan.**

- 10
11 • **Taylor-Asked if the April 7th Plan and the April 17th Plan are**
12 **different.**

13
14 **Fackler-Stated that they are.**

15
16 **Moore-Would like to add verbiage under the strategies section on**
17 **page 31, second bullet, to reflect acquisitions. The next bullet's**
18 **wording would be better as: coordinate with Public Works and Urban**
19 **Growth Areas to plan non-motorized transportation that included on**
20 **road and off road elements. And last, add coordinate with Urban**
21 **Growth areas and unincorporated areas for acquisition strategies.**

- 22
23 • **Gustavson-Stated that Kingston gets an additional 400 acres of**
24 **parks and agrees that it should be mentioned more.**

25
26 **Moore-Stated that if the unincorporated areas are not specified, the**
27 **end result will be negative.**

- 28
29 • **Gustavson-Stated that the County has plenty of money and you**
30 **have to purchase land before you can develop it.**

- 31
32 • **Coppola-Asked what the connection was between the county**
33 **only having two maintenance persons in North Kitsap and that**
34 **is why the UGAs need to be included in the plan.**

35
36 **Moore-Was trying to say, that the county does not have the**
37 **resources to maintain the parks, and that is in favor of a very strong**
38 **partnership between the county and the UGAs that don't have a**
39 **represented government.**

40

- 1 • Coppola-Does not know how one relates to the other, and asked
2 how is including the urban growth areas advocating for more
3 county staff.
4

5 Moore-Is not asking for more county staff, she knows better than to
6 do that. She is trying to say that she will have to go to other sources
7 for grant money.
8

9 Joleen Palmer-Feels that after attending the ISC workshop, the plan
10 is really well thought through, and Moore’s request is easily
11 obtainable.
12

- 13 • Bekeny-Does not think groups intentionally left anyone out.
14
15 • Chair Flynn-Informed people that staff can email comments to
16 Bryan Pierce.
17

18 Walt Elliot, Unintelligible due to radio background noise.
19

20 Fackler-Commented on the inventory section, Kingston is included
21 but is recognized under the agency responsible for them. The
22 development of Village Greens was also addressed in the plan.
23 The intent was not to exclude UGAs, and we could be more explicit in
24 the plan.
25

26 Nadine Ross, Commented that as a trail user, signage would be
27 helpful, and asked if there will be five miles of trails developed
28 annually.
29

- 30 • Jenniges-Stated that there is no data that gives a cost to usage
31 on trails. The Silverdale trail was expensive, but we don’t know
32 how many people actually use the trails. There is a concern
33 when talking about 91 miles of trails.
34
35

36 Diane Ramsey-Submitted written testimony for the record in favor of
37 a 100’x200’ covered horse arena.
38

- 39 • Chair Flynn-Asked if there was a focus group on horse use.
40

41 Fackler-Informed her that there were meetings.

1
2 **Irwin Krigsman**- Was involved with the focus groups and feels that
3 staff deserve thanks for all of their hard work. Also, the term heritage
4 park gets a lot of emphasis, and there should be an inventory of
5 Kitsap County's heritage. There are many historical sights that need
6 to be recognized.

7
8 **Judith Krigsman**-Also feels historic preservation is needed. There
9 should be signage noting all heritage parks.

10
11 **Tex Lewis**-Submitted written comments for the record, and is also
12 concerned about not being mentioned in the plan and losing grant
13 funding.

14
15 **Vivian Henderson**-Thanked everyone for the meeting and noted that
16 she is very distressed that Mark Mauren is no longer with the County.
17 Henderson submitted written comments for the record.

18
19 **Fackler**-Acknowledges that the County has a responsibility to
20 recognize the UGAs and feels that amending the language would
21 satisfy the concerns of Bobbie Moore, Walt Elliot, and Tex Lewis.

- 22
23 • **Gustavson**-Asked Fackler about the surveys handed out for the
24 Parks, Recreation, and Open Space Plan.

25
26 **Fackler**-We tended to lump different kinds of activities. We identified
27 six different trail user groups that included: walking, biking, hikers,
28 and horse back riders. Walking for pleasure was the single highest
29 activity. 408 people surveyed said they walked for pleasure 40 times
30 or more a year. The next greatest activity was fitness and health.

- 31
32 • **Gustavson**-Stated the reason for his question was that some
33 facilities cost more than others and a question that might come
34 up is how the budget factor matches the interest level.

35
36 **Fackler**-Stated that trails are fairly inexpensive to develop.

- 37
38 • **Jenniges**-Citizens that have special trail
39 plans, should be able to have those plans added into the
40 appendix of the document.

41

1 **Fackler-There are planning objectives in the plan.**

2

- 3 • **Coppola-This is the first time that the Planning Commission**
4 **has reviewed the Habitat Plan. Coppola asked if there is a**
5 **master plan.**

6

7 **Fackler-The Greenway Plan incorporated into the 2000 Plan was**
8 **used.**

9

- 10 • **Coppola-Asked if there are different maps for the development**
11 **strategies.**

12

13 **Fackler-Said no, the maps are the same.**

14

- 15 • **Coppola-Stated that Kitsap County has the largest critical**
16 **areas buffer in the state and asked if the plan is saying that it**
17 **could be expanded.**

18

19 **Fackler-It seems that it what is saying, but it is referring to**
20 **acquisition by purchase.**

21

- 22 • **Gustavson-Almost all of the objectives, increase the amount of**
23 **area in buffers set aside. Gustavson asked Eric Baker for maps**
24 **indicating where the impacts will be before moving forward**
25 **with the plan.**

26

27 **Eric Baker-Asked if Gustavson was requesting a map with buffers**
28 **County-wide.**

29

- 30 • **Gustavson-Said yes, and it is needed for the BOCC.**

31

32 **Fackler-There is a list of criteria to use for judging when looking at**
33 **properties to acquire.**

34

- 35 • **Coppola-Would like that clarified in the plan.**

36

37 **Fackler-This is about a habitat plan, not critical areas. Fackler,**
38 **apologizes for the habitat plan coming in last minute and wants**
39 **everyone to understand there was nothing going on behind the**
40 **closed doors. The deadline for getting the comments to the Board is**
41 **the first week of May.**

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- Chair Flynn-The Planning Commission needs to discuss their planning. Flynn feels that the written comments could be open until the end of the week.

Baker-The Parks Board will have the ability to designate their own comment period if they choose so.

- Gustavson-Feels the public may not have enough time to comment if testimony closes on Friday.
- Jenniges-Glanced through the habitat plan and it does not specify any purchases and looks like something that is hypothetical in regards to critical areas. This just seems like a guideline if the County chooses to purchase.
- Chair Flynn- Stated that the public hearing is closed and written comments will end at 12:00PM on Friday and the same for the Parks Board.
- Parks Board member-Asked for a list of threatened and endangered species in Kitsap County

Baker-Informed him it is the same as in the Critical Areas Ordinance.

A motion was made by John Taylor and seconded by Brian Bekeny that the meeting be adjourned.

The Vote: Yes-7 No-0

Motion Carried.

EXHIBITS:

- A. 2006 Parks Board and Open Space Draft Plan
- B. Planning Commission Sign-In Sheet
- C. Parks Board Sign-In Sheet
- D. April 19, 2006 Legal Notice
- E. April 19, 2006 Agenda
- F. Written testimony from Mary Bertrand
- G. Written testimony from Tex Lewis
- H. Written testimony from Diane Ramsey
- I. Written testimony from James Aho

Kitsap County Planning Commission –April 19, 2006

1 **J. Written testimony from Vivian Henderson**

2 **K. Written testimony from Twila McArdle**

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6 **MINUTES approved this _____ day of _____ 2006.**

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Deborah Flynn, Chair

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Brynan Pierce, Planning Commission Secretary

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