TAB 2



Kitsap County Department of Community Development

Staff Report and Recommendation Annual Comprehensive Plan Amendment Process for 2018 Non-Motorized Facilities Plan

Report Date 6/25/2018

Hearing Date 7/17/2018 and 7/31/2018

Amendment Type County-sponsored Amendment

Description This amendment includes the following changes:

• Updates the 20-year Kitsap County Capital Facilities Plan to incorporate the 2018 updates to the Non-Motorized Facilities Plan;

- Strengthens policy for implementing the Non-Motorized Facilities Plan in the Kingston urban growth area;
- Updates the Regional Routes Maps, Bicycle Route Numbering Map, and Community Maps in the Non-Motorized Facilities Plan; and
- Clarifying edits in the Kitsap County Capital Facilities Plan and the Non-Motorized Facilities Plan.

Geographic Area

Unincorporated Kitsap County

Affected

SEPA Determination of Non-Significance

Department Adopt as Proposed

Recommendation

This report and recommendation are based on information available at the time of publication. If new relevant and material facts are discovered, this staff report will be revised and the department recommendation may change.

1. Background

The Kitsap County Comprehensive Plan describes the 20-year vision for unincorporated Kitsap County and how that vision will be achieved. The plan covers land use, economic development, environment, housing and human services, transportation, capital facilities and utilities as well as parks, recreation, and open space. The Comprehensive Plan is mandated by the Washington State Growth Management Act (GMA, RCW 36.70A).

A. Authority

The GMA mandates that Kitsap County's Comprehensive Plan and development regulations be reviewed and, if needed, revised at least every 8-years [RCW]

90.70A.130(5)]. The most recent Kitsap County 8-year update concluded with the adoption of the 2016 Kitsap County Comprehensive Plan on June 27, 2016 by Ordinance 534-2016. The GMA also mandates that Kitsap County's Comprehensive Plan and development regulations be subject to continuing review and evaluation, allowing for annual amendments to the Comprehensive Plan and development regulations [RCW 36.70A.130(1)].

Kitsap County Code sets forth a process and criteria for making amendments to the Comprehensive Plan [KCC 21.08]. In making amendments, the County must consider:

- Whether the proposed amendments are consistent with and supports other plan elements and or development regulations, and if not, what additional amendments to the plan and/or development regulations will be required to maintain consistency;
- Whether the proposed amendment to the plan and/or regulation will more closely reflect the goals and policies of the Comprehensive Plan;
- Whether the proposed amendment is consistent with the Kitsap County-wide Planning Policies; and
- Whether the proposed amendment complies with the requirements of the GMA.

The final docket adopted by the Board of County Commissioners on April 4, 2018 (Resolution No. 064-2018) allows for consideration of this amendment during Kitsap County's annual Comprehensive Plan amendment process for 2018.

B. <u>Proposed Amendment</u>

The proposed amendment is provided in Attachment A and includes the following changes:

- Incorporation by Reference (CFP);
 - This proposed change adopts by reference the 2018 updates to the Kitsap County Non-Motorized Facilities Plan into the Kitsap County Capital Facilities Plan (CFP).
- Non-Motorized Facilities Descriptions (CFP);
 - This proposed change updates summary language about non-motorized facilities in the Kitsap County Capital Facilities Plan.
 - This proposed change includes clarifications that removes an out-of-date map and corrects and out-of-date reference in the Kitsap County Capital Facilities Plan.
- 3. Kingston Subarea Plan Implementation Policy (Comp Plan);
 - This proposed change strengthens the policy for implementation of the non-motorized facilities plan in the Kingston urban growth area.

- 4. Non-Motorized Routes Maps Update (NMFP Appendix E);
 - This proposed change updates the maps in Appendix E of the Non-Motorized Facilities Plan (NMFP) as follows:
 - Consolidates the previous Regional Routes Maps and Bicycle Use Maps into a single Non-Motorized Routes Map (the map is also divided into North, Central, and South maps), which is the "official" designator map for non-motorized facilities;
 - Incorporates route changes recommended by the Non-Motorized Citizen Advisory Committee during a periodic review of the plan (route changes are shown in Attachment C1); and
 - Includes selected "regional routes" within cities as identified by each jurisdiction.
- 5. Bicycle Route Numbering System Map Update (NMFP Appendix F);
 - This proposed change replaces Appendix F with a Non-Motorized Routes Numbering System Map.
- 6. Community Maps Update (NMFP Appendix I).
 - This proposed change updates the maps in Appendix E of the Non-Motorized Facilities Plan as follows:
 - All maps were redesigned and updated to reflect the proposed Non-Motorized Routes in Amendment #4;
 - The Kingston and Indianola maps were combined and amended to include the Non-Motorized Citizen Advisory Committee recommendations for incorporation of the Kingston Trails Plan (changes are described and shown in Attachment C2, which contains Public Works staff recommendations that were adopted and recommended by the Kitsap County Non-Motorized Citizen Advisory Committee);
 - The Eglon map was incorporated into the Non-Motorized Routes Map and removed from Appendix I;
 - o The Banner Forest and Southworth maps were combined; and
 - o The Central Kitsap map was renamed Newberry Hill.
- 7. Internal References (NMFP);
 - This change clarifies and updates internal references to the appendices revised in Amendments #4-6 above.

This amendment was requested by the Kitsap County Department of Public Works, the Kitsap County Non-Motorized Citizen Advisory Group, and the Kingston Citizen Advisory Council.

C. Geographic Description

This amendment to the Kitsap County Comprehensive Plan affects unincorporated Kitsap County. Proposed non-motorized route changes are dispersed throughout unincorporated Kitsap County. Proposed community trail updates are concentrated in and around the Kingston Urban Growth Area.

2. Department Recommendation

Haν	ving analyzed the proposed amendment and other alternatives, if applicable, the
Dep	partment recommends:
	☑ Adoption of the amendment:
	🛮 as proposed above
	☐ as described in Alternative below
	☐ with revisions described below
	\square with conditions described below
	☐ Deferral of the amendment to a future docket
	☐ Denial of the amendment
A.	Revisions
	None.
В.	<u>Conditions</u>

C. Rational

None.

Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes. Specifically, Amendment #3 strengthens the implementation of the Kitsap County Non-Motorized Facilities Plan in advance of an anticipated increased pace of development in and around the Kingston urban growth area.

The Non-Motorized Citizens Advisory Committee (NMCAC) conducted an extensive periodic review from January 2016 to March 2018 of the non-motorized routes identified in the Non-Motorized Facilities Plan (NMFP). The committee analyzed the routes based on existing policies and how the non-motorized network supports connections between communities as well as connections within communities. The proposed consolidation of Regional and Bicycle Use Routes simplifies and clarifies the designation of the non-motorized system within the County.

4 of 10 6/25/2018

The NMCAC reviewed the Kingston Community Trail Plan proposed by the Kingston Citizens Advisory Council and recommended amendments that are consistent with the NMFP.

3. Other Alternatives Considered

No alternatives were proposed during the development of this amendment.

4. Analysis

Amendments to the Comprehensive Plan must be consistent with the criteria outlined in Kitsap County Code (KCC) Chapter 21.08. Applicable criteria are analyzed below.

A. General Decision Criteria (KCC 21.08.070.A)

For each proposed amendment to the Comprehensive Plan, the Planning Commission in reaching its recommendation, and the Board of Commissioners in making its decision, shall develop findings and conclusions, which demonstrate:

How circumstances related to the proposed amendment and/or the area in which
the property affected by the proposed amendment is located have substantially
changed since the adoption of the Comprehensive Plan or applicable development
regulations;

<u>Staff Analysis</u>: Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes (Amendments #1, 2, 5, and 7). Specifically, circumstances have changed related to the following amendments:

Amendment #3: The Kingston Citizen Advisory Council and the Kitsap County Non-Motorized Citizen Advisory Committee have identified specific updates to the non-motorized routes and community trails in and around the Kingston urban growth area and have requested that implementation be strengthened.

Amendment #4: The Kingston Citizen Advisory Council and the Kitsap County Non-Motorized Citizen Advisory Committee have identified specific updates to non-motorized routes. Changes also include cross-references with the Kingston Complete Streets Plan (adopted May 2016).

Amendment #6: A Kingston Community Trails Plan has historically been a part of the Kingston Subarea Plan, but was not carried forward during the 2016 Comprehensive Plan update and therefore lost its official status. This amendment corrects this situation by incorporating the portions of the Kingston Community Trails Plan

recommended by the Non-Motorized Citizen Advisory Committee into the Kitsap County Non-Motorized Facilities Plan, where it is most appropriately located. Other changes to the Community Maps are administrative in nature.

2. How the assumptions upon which the Comprehensive Plan is based are no longer valid, or there is new information available which was not considered during the adoption of, or during the last annual amendment to, the Comprehensive Plan or development regulations; and

<u>Staff Analysis</u>: Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes (Amendments #1, 2, 5, and 7). Specifically, assumptions have changed or new information is available as described for Amendments #3, 4, and 6 above.

3. How the requested redesignation is in the public interest and the proposal is consistent with the Kitsap County Comprehensive Plan.

Staff Analysis: Not applicable – this is not a redesignation request.

B. Additional Decision Criteria (KCC 21.08.070.B)

In addition to the findings and conclusions above, for each proposed text amendment, the Planning Commission in reaching its recommendation, and the Board of Commissioners in making its decision, shall develop findings and conclusions which consider:

1. Whether the proposed amendment is consistent with and supports other plan elements and/or development regulations and, if not, what additional amendments to the plan and/or development regulations will be required to maintain consistency;

<u>Staff Analysis</u>: The proposed amendments are consistent with and support other plan elements and development regulations. Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes. Future amendments to development regulations (and/or administrative changes) may be needed to further improve the implementation of the Kitsap County Non-Motorized Facilities Plan.

 Whether the proposed amendment to the plan and/or regulation(s) will more closely reflect the goals, objectives and policies of the Comprehensive Plan and reflect the local circumstances of the county;

<u>Staff Analysis</u>: The proposed amendments will more closely reflect the goals and policies of the Comprehensive Plan and reflect the local circumstances of the county. Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes. Amendment #3 strengthens

implementation of the Non-Motorized Facilities Plan in the Kingston urban growth area, which will better achieve the overall goals and policies of the Kingston Subarea Plan. Amendments #4 and 6 reflect local circumstances.

3. Whether the proposed amendment is consistent with the Kitsap County-wide Planning Policy;

<u>Staff Analysis</u>: The proposed amendments are consistent with the <u>Kitsap County-wide Planning Policies</u> (CPPs; adopted on 5/11/2015 by Kitsap County Ordinance 522-2015). The proposed amendments are consistent with and implement Element H (Transportation) of the CPPS, specifically including Policies H.2.a.i, H.2.f, H.3.b, H.4.c, and H.5.a.

4. Whether the proposed amendment complies with the requirements of GMA, state and local laws and other applicable inter-jurisdictional policies or agreements; and

<u>Staff Analysis</u>: The proposed amendments are consistent with the requirements of GMA, state and local laws and other applicable inter-jurisdictional policies and agreements, which require the Comprehensive Plan to address non-motorized facilities.

5. An explanation of why language should be added to the Comprehensive Plan or why existing language should be modified or deleted.

<u>Staff Analysis</u>: Generally, this amendment reflects a periodic update consistent with existing policies and includes several administrative changes. Specifically, Amendment #3 strengthens the implementation of the Kitsap County Non-Motorized Facilities Plan in advance of the anticipated increased pace of development in and around the Kingston urban growth area.

C. State Environmental Policy Act (SEPA)

The Kitsap County SEPA official issued a SEPA threshold determination of non-significance (DNS; Attachment B1) for this amendment after having reviewed the SEPA environmental checklists prepared for this amendment (Attachment B2) and all of the other proposed Comprehensive Plan amendments. The SEPA official's review found that this amendment is not related to or dependent on any of the other amendments and therefore an independent SEPA threshold determination was made regarding this amendment.

Notice of this SEPA threshold determination was:

- Filed with the Washington State Department of Ecology SEPA Register;
- Published in the Kitsap Sun newspaper (6/29/2018); and
- Integrated with other public announcements described in Section 5 below.

The SEPA threshold determination and environmental checklist was also distributed to agencies with jurisdiction, the Department of Ecology, affected tribes, and each local agency or political subdivision whose public services would be changed as a result of implementation of the proposal.

The SEPA comment period will run concurrently with the public comment period for the proposed amendment as described in Section 5 below.

5. Public Involvement and Outreach

Kitsap County's public involvement and outreach in support of this amendment has exceeded the requirements of the Growth Management Act (RCW 36.70A) and Kitsap County Code (KCC 21.08).

Public involvement and outreach in support of this amendment has included the following:

- An Online Open House with information about previous, current, and upcoming phases of the 2018 amendment process.
- A public comment period (11/27/2017 12/15/2017) and a public hearing by the
 Kitsap County Board of Commissioners (12/11/2017) while setting the initial docket
 of amendments. Based on public comments, the Board of Commissioners added a
 review of affordable housing policies (i.e. the subject of this amendment) to the
 docket of amendments. Notifications and announcements regarding this comment
 period and public hearing included the following:
 - Legal notice published in the Kitsap Sun newspaper (11/27/2017);
 - Broadcast announcements via email, text message, Facebook.com, Twitter.com, and Nextdoor.com; and
 - Formal letters to Tribes with usual and accustom area in Kitsap County.
- Legal notice announcing the docket of amendments was published in the Kitsap Sun newspaper (1/8/2018).
- Presentations to various Kitsap County advisory groups and community groups.
- The Kitsap County Non-Motorized Citizen Advisory Committee completed a periodic review of non-motorized routes in the Kitsap County Non-Motorized Facilities Plan during their regular public meetings from January 2016 to March 2018.
- On May 5, 2017, the Kingston Citizen Advisory Council proposed an updated Kingston Community Trails Plan for inclusion in the Kitsap County Comprehensive Plan. The Kitsap County Non-Motorized Citizen Advisory Committee reviewed a proposed Kingston Community Trails Plan during their regular public meetings from January 2018 to March 2018.

Comment Period and Public Hearing

A new comment period regarding the proposed amendment (Attachment A), this staff report, and the SEPA determination (Attachment B1) will run through Tuesday, August 7, 2018.

- During this public comment period, the public may learn more about this and other amendments by:
 - Visiting an Online Open House (http://tinyurl.com/kitsap2018cpa);
 - Attending one of the following Open Houses:
 - July 10, 2018 (5:30-7:30 PM) at the Village Green Community Center (26159 Dulay Rd NE, Kingston)
 - July 11, 2018 (5:30-7:30 PM) at the Givens Community Center (1026 Sidney Ave Rm # 115, Port Orchard)
 - July 12, 2018 (5:30-7:30 PM) at the Silverdale Water District (5300 NW Newberry Hill Rd #100, Silverdale)
 - Attending applicable Planning Commission meetings; or
 - Contacting the staff listed in Section 6 below.
- To be included in the official record, written comments must be submitted to the Department of Community Development before 11:59 PM on Tuesday, August 7, 2018 using one of the following methods:
 - Entered online via computer or mobile device;
 - Emailed to CompPlan@co.kitsap.wa.us;
 - Mailed to 614 Division St MS36, Port Orchard, WA 98366;
 - Dropped off at the Permit Center at 619 Division St, Port Orchard; or
 - Dropped off at one of the open houses listed above.
- Oral and written testimony may also be made to the Kitsap County Planning Commission at the following public hearings in the Commissioner's Chambers on the 3rd Floor of the Kitsap County Administration Building (619 Division St, Port Orchard):
 - 7/17/2018 (5:30 PM); and
 - 7/31/2018 (5:30 PM).
- Notifications and announcements regarding this comment period and public hearing include the following:
 - Legal notice published in the Kitsap Sun newspaper;
 - Broadcast announcements via email, text message, Facebook.com, Twitter.com, and Nextdoor.com;
 - Notice signs posted on site-specific amendment properties;
 - Notices mailed to property owners near site-specific amendments and other geographically specific amendments; and
 - Formal letters to Tribes with usual and accustomed area in Kitsap County.

Additional public involvement and outreach will occur in October through December when the Kitsap County Board of Commissioners will be considering the amendments.

6. Staff Contact

Report prepared by:

Report approved by:

David Forte, Transportation Planning

Supervisor

Department of Public Works

(360) 337-7210

DForte@co.kitsap.wa.us

Jim Bolger, Assistant Director

Department of Community Development

Peter Best, Senior Planner

Department of Community Development

(360) 337-5777

PBest@co.kitsap.wa.us

7. Attachments

- A. Proposed Amendment
- B. State Environmental Policy Act (SEPA)
 - 1. SEPA Determination
 - 2. SEPA Checklist
- C. Supplemental Materials
 - 1. Non-Motorized Route Changes Map
 - 2. Community Map Changes

1 Amendment #1: Incorporation by Reference (CFP) 2 3 The Kitsap County Capital Facilities Plan, Section 1.3 (Foundation Documents), page 1-3, adopted by 4 Ordinance 534 (2016), is amended as follows: 5 6 1.3 Foundation Documents 7 The documents used for preparation of the CFP are the capital facility and capital improvement plans prepared routinely by the Kitsap County, which are required for obtaining funding. The 8 9 following documents are incorporated by reference: 10 Budget including Capital Improvement Program, 2016 11 Capital Facilities Six-Year Plans (2016 through 2021) 12 Six Year Transportation Improvements, 2016-2021 13 Kitsap County Bicycle Facilities Plan, Kitsap County Public Works Department, 2014. Ordinance 511-2013 14 15 Surface & Stormwater Management, 2016-2021 Solid Waste Facilities, 2015-2020 16 17 Sewer Utility Capital Projects, 2015-2020 18 Central Kitsap County Wastewater Facility Plan March 2011 19 Kitsap County Nonmotorized Non-Motorized Facility Plan, 2013 2018 20 Waste Wise Communities: The Future of Solid and Hazardous Waste Management in 21 Kitsap County, February 2011 22 Kitsap County Parks, Recreation & Open Space Plan 2012 23 24 In addition, functional plans for non-County service providers are also reviewed and 25 incorporated by reference as appropriate in Chapter 4. 26 27 28 Amendment #2: Non-Motorized Facilities Descriptions (CFP) 29 30 The Kitsap County Capital Facilities Plan, Section 4.8 (Transportation), pages 4-100 and 4-101, 31 adopted by Ordinance 534 (2016), is amended as follows: 32 33 **Pedestrian Non-Motorized Facilities** 34 Pedestrian facilities are an integral part of the transportation system. For some citizens, 35 particularly elderly residents and children, walking is the primary mode of travel. It is also a key 36 link to transit service and between land uses in urban areas. In general, sidewalks are present in 37 the urbanized areas of Silverdale and Kingston and along many urban arterials. Roadways in 38 rural areas generally do not have sidewalks, but many have shoulders that can be used for nonmotorized non-motorized travel. The Draft Supplemental EIS, November 2015, includes 39 Appendix H with a roadway inventory identifying sidewalks presence. That appendix is hereby 40 incorporated by reference as a sidewalk inventory. 41 42

1 of 4

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Bicycle Facilities

Exhibit 4-95 shows bicycle routes in Kitsap County. The Bicycle Kitsap County Non-Motorized Facilities Plan identifies the strives to provide non-motorized transportation facilities routes for bicycle and mixed bicycle/pedestrian user groups. The Non-Motorized Routes Map identifies the priority network of non-motorized routes within the County. For areas not identified on the Non-Motorized Routes Map, non-motorized facilities will be provided using a Context Sensitive Design and Complete Streets approach in accordance with County Road Standards, Non-Motorized Plan Community Maps, and sub-area plans. Recommended goals Goals and policies related to non-motorized transportation facilities are outlined provided in the Kitsap County Bicycle Non-Motorized Facilities Plan (Kitsap County Public Works Department, 2014).

Multi-Use Trails

For more than 20 years, the County has had planning programs for non-motorized modes, including several trail plans. Major trails within the county include the Clear Creek Trail in central Kitsap, the Hansville Greenway Trails in north Kitsap.

The Kitsap County Capital Facilities Plan, Section 4.8 (Transportation), page 4-102, Exhibit 4-95 (Bicycle Routes & Mosquito Fleet Trail Route), adopted by Ordinance 534 (2016), is removed.

The Kitsap County Capital Facilities Plan, Section 4.8 (Transportation), page 4-127, adopted by Ordinance 534 (2016), is amended as follows:

The six-year transportation improvement program through the year 2021 identifies \$76.2 million dollars of multimodal improvement projects. Over 40% of the investment would include projects with sidewalks, shoulder widenings, bicycle facilities, and multi-use trails.

The estimated transportation costs under the Preferred Land Use Plan are estimated to be about \$133.3 million. The County's road standards require inclusion of sidewalks in urban areas and widened shoulders in rural areas. The Kitsap County Bicycle Facilities Plan 2014 Non-Motorized Facilities Plan and the County's Non-Motorized Facilities Citizens Advisory Committee help prioritize non-motorized facilities for inclusion in the six-year transportation improvement program each year.

Amendment #3: Kingston Subarea Plan Implementation Policy (Comp Plan)

The Kingston Subarea Plan, page 8-102, of the Kitsap County Comprehensive Plan adopted by Ordinance 534-2016 is revised as follows:

 Kingston Policy 19. As feasible, support recommendations identified in Implement the Kitsap County Non-Motorized Facility Plan.

Amendment #4: Non-Motorized Routes Maps Update (NMFP Appendix E)

The Kitsap County Non-Motorized Facilities Plan, Appendix E, adopted by Ordinance 511 (2013) is replaced by the Non-Motorized Routes Maps in Exhibit A1.

Amendment #5: Bicycle Route Numbering System Map Update (NMFP Appendix F)

The Kitsap County Non-Motorized Facilities Plan, Appendix F, adopted by Ordinance 511 (2013) is replaced by the Bicycle Route Numbering System Map in Exhibit A2.

Amendment #6: Community Maps Update (NMFP Appendix I)

The Kitsap County Non-Motorized Facilities Plan, Appendix I, Community Maps, adopted by Ordinance 511 (2013) are replaced by the maps in Exhibit A3.

Amendment #7: Internal References (NMFP)

The Kitsap County Non-Motorized Facilities Plan, Non-Motorized Facility Locations chapter, pages 63-64, adopted by Ordinance 511 (2013) is amended as follows:

ON-ROAD/BIKEWAY CORRIDORS

The potential for on-road bikeways in Kitsap County was also explored and a number of possible routes were identified that would be of interest to those either touring or commuting by bicycle. Nearly all roads and highways in Washington State are open to cycling, with only a few exceptions such as through major urban centers along interstate highways where cycling is specifically prohibited.

In Kitsap County (as with many other areas of the state), roads and highways are generally open to bicycling; however, conditions for such use are often marginal or inadequate for rider comfort and safety. Shoulders are frequently too narrow or rough to be of much value to cyclists traveling along busier roads. Where traffic is light and visibility is good, bicycles can often safely share the travel lanes used by motor vehicles. In rural areas with low to moderate traffic volumes, even two or three feet of smooth, paved shoulder, especially on the uphill side of the road, can be of significant benefit to cyclists. As traffic volumes increase, a wide, striped shoulder on both sides of the road is generally desirable, typically a minimum of four feet in width (five feet if a curb is present).

 The Non-Motorized Routes Map (Appendix E) identifies the priority network of non-motorized routes within the County. For areas not identified on the Non-Motorized Routes Map, non-motorized facilities will be provided using a Context Sensitive Design and Complete Streets approach in accordance with County Road Standards, Non-Motorized Plan Community Maps, and sub-area plans. Many of these on-road bikeways (shown in the in regional route maps) combined with shared use paths are considered regional routes to focus future funding. All other bikeways (shown in on the bicycle use maps below) are secondary preferences where non-motorized improvements should be considered based on safety issues or when motorized vehicle improvements are planned.

Full maps of Routes of Bicycle Use are included in Appendix F.

Since bicycles travel in the same direction as adjacent motor vehicle traffic and are subject to the same traffic laws, two-way shoulder riding is strongly discouraged, thus adequate facilities should be provided on both sides of the road. Designated bike lanes (also on both sides of the road) are normally reserved for areas having greater motor vehicle and bicycle traffic volumes. By identifying which routes have the greatest value to bicycle touring and commuting, and which roads can be most readily improved with smooth, wide shoulders, potential routes can be identified that will contribute to a regional system of bikeways. Again, potential routes identified in this plan are based on criteria similar to that used for trail corridors:

- Public ownership or right-of-way
- Road shoulder and pavement conditions
- Traffic speeds and volumes
- Connectivity to regional growth centers, communities, bicycle trails, parks, schools or other public facilities
- Linkages to sites of natural, scenic or historic interest
- Regional connections to bike routes in surrounding counties
- Areas of Kitsap that are not well served currently
- Routes providing potential access to shorelines
- Varied settings and experiences that can be enjoyed by a diversity of users, including riders of all ages and abilities.
- Areas where the need for bikeways has been identified through other planning efforts (e.g. UGA Plans of Communities)

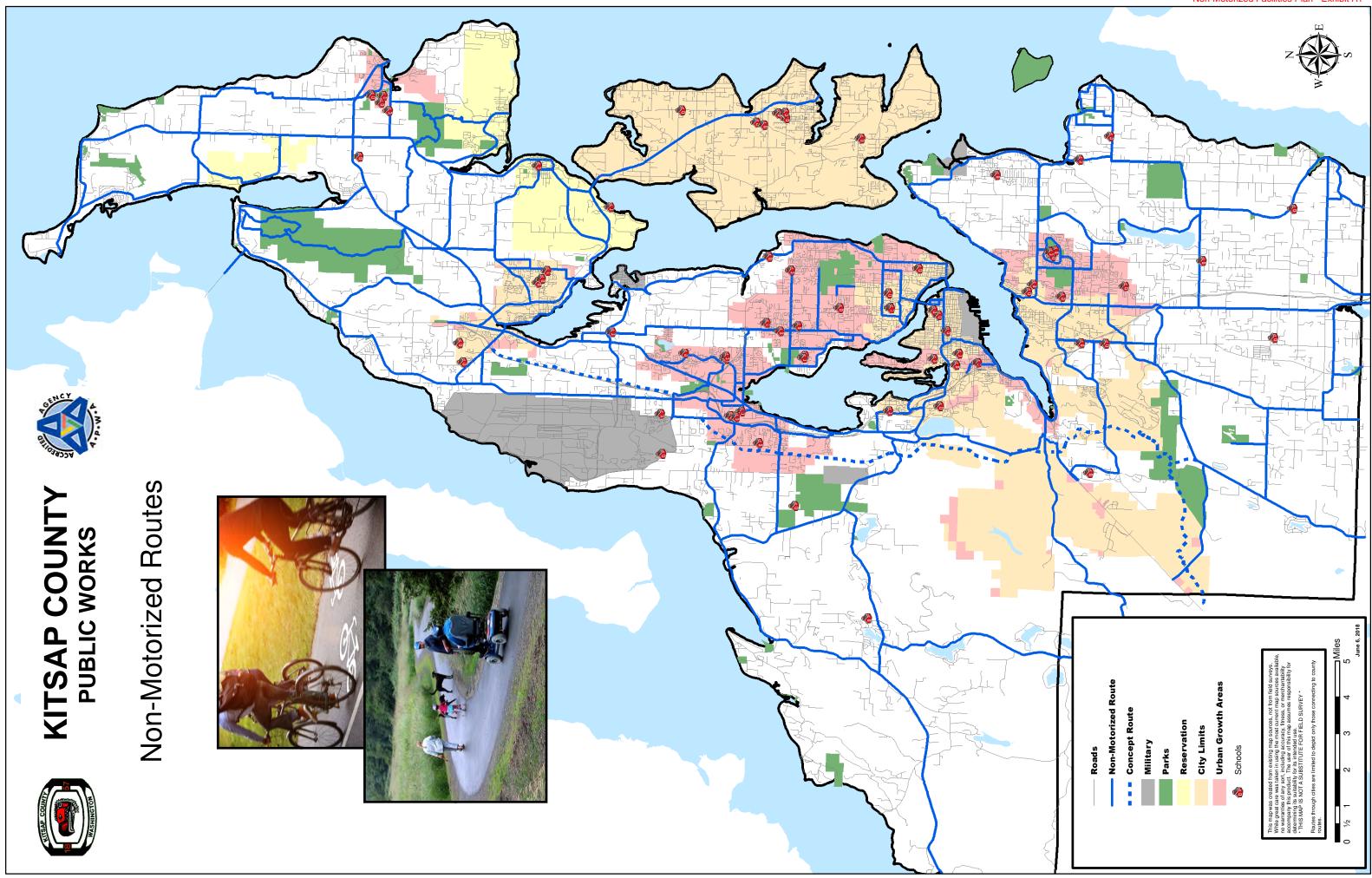
A number of the local and state roads in Kitsap have generous shoulders as indicated earlier, but are used by a minority of cyclists due to the high volume and high speed of vehicular traffic on these routes. The regional routes shown are routes that many cyclists prefer to use because of several reasons. For most is that they have a lower volume of automobile traffic, although the speed of vehicles along most of these routes is 45-50 which is still an impediment to many riders. The regional routes are also often scenic with flat terrain and/or grades which are better suited to cycling.

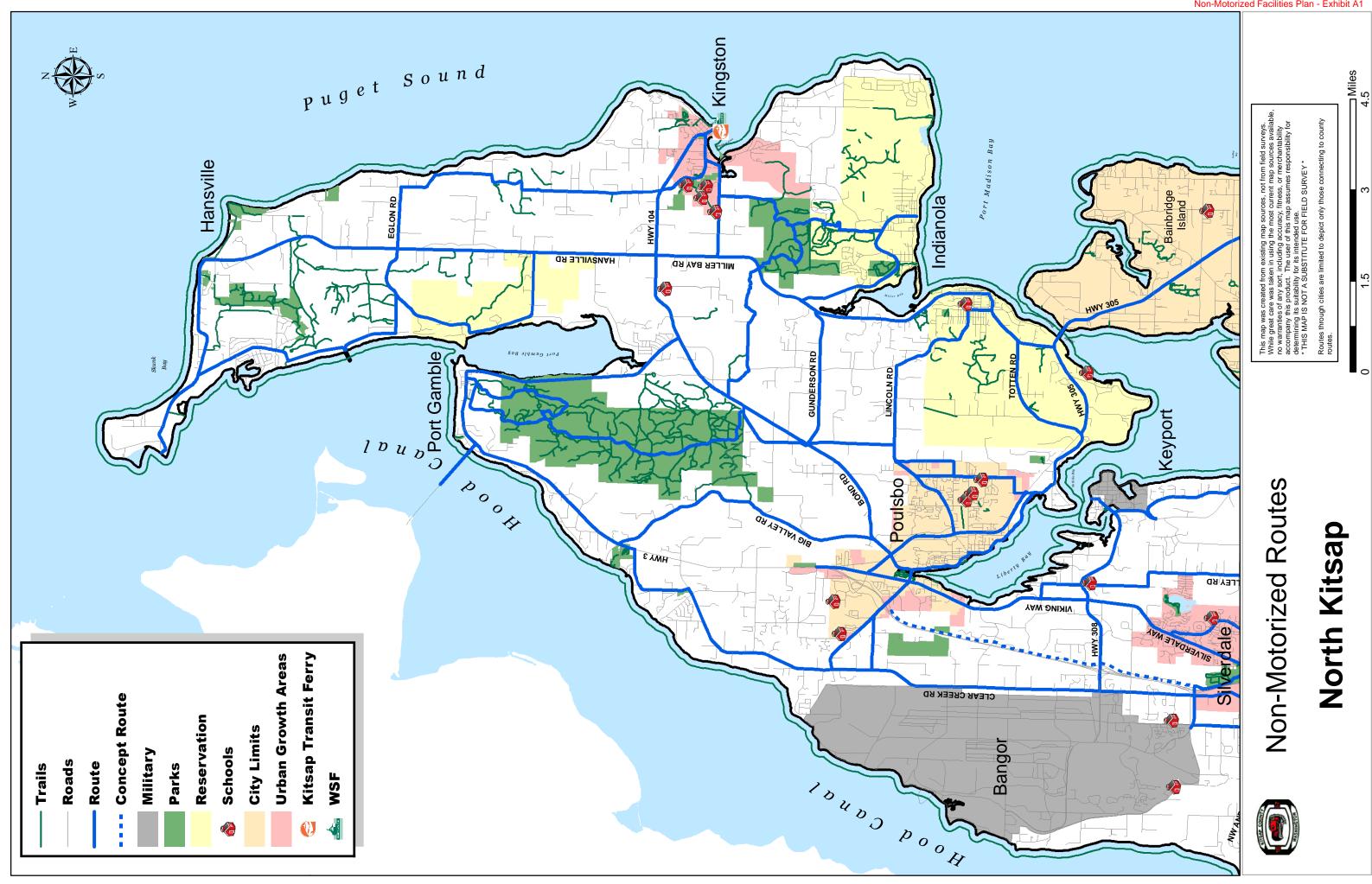
The roadway characteristics of the Right of Way (ROW) along the identified regional routes are highly variable. Some sections of the routes have a very narrow road prism and ROW. Other segments currently have a standard shoulder and may need only maintenance. Still other segments may need facilities that can be implemented within the ROW and road prism. The Plan includes draft mapping of existing shoulder conditions for unincorporated Kitsap. These maps are a baseline but are in need of additional revisions and ground-truthing by road segment.

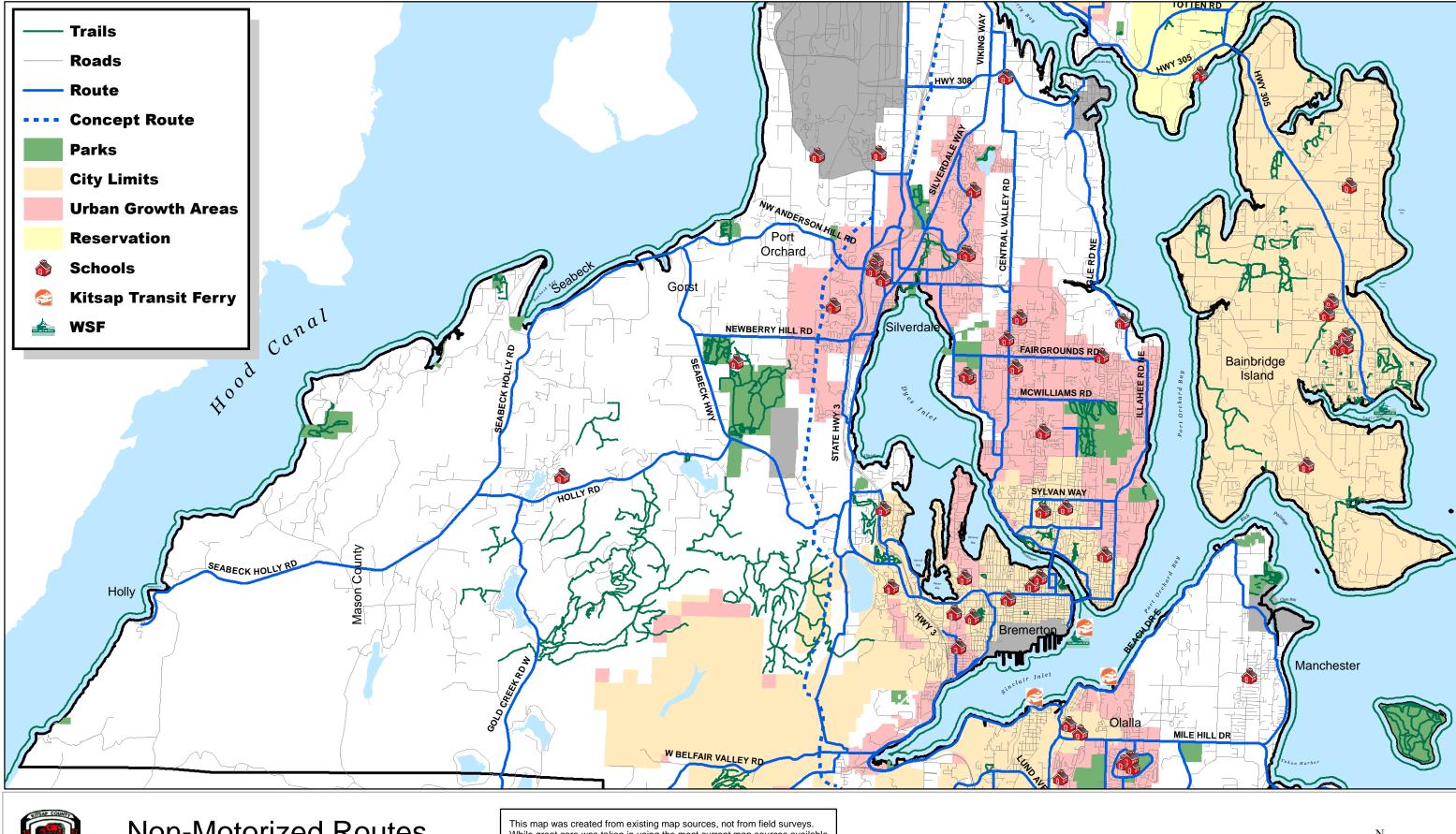
Draft Shoulder Condition Maps are included in Appendix G.

Features such as vehicle speed, topography (hills), visibility and shoulder quality are important aspects to determine specific safety focus areas in Kitsap's existing non-motorized system. The Plan includes and assessment shoulder conditions, vehicular speeds and other safety considerations to develop safety focus areas for unincorporated Kitsap. These do not include assessments within city boundaries and additional areas may exist within their jurisdictions.

Full maps of safety focus areas are included in Appendix H.









Non-Motorized Routes

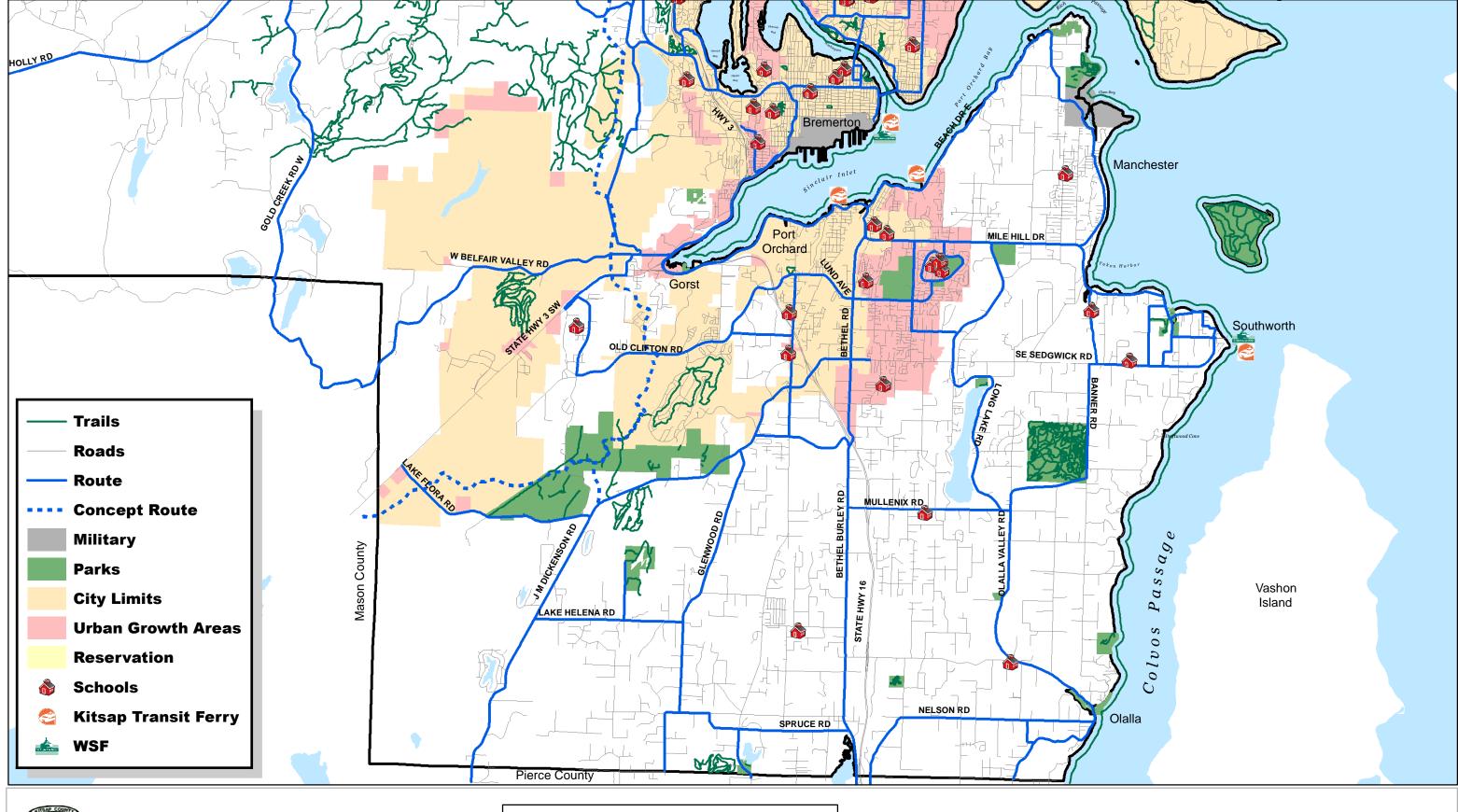
Central Kitsap

While great care was taken in using the most current map sources available, no warranties of any sort, including accuracy, fitness, or merchantability accompany this product. The user of this map assumes responsibility for determining its suitability for its intended use.

* THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *









Non-Motorized Routes

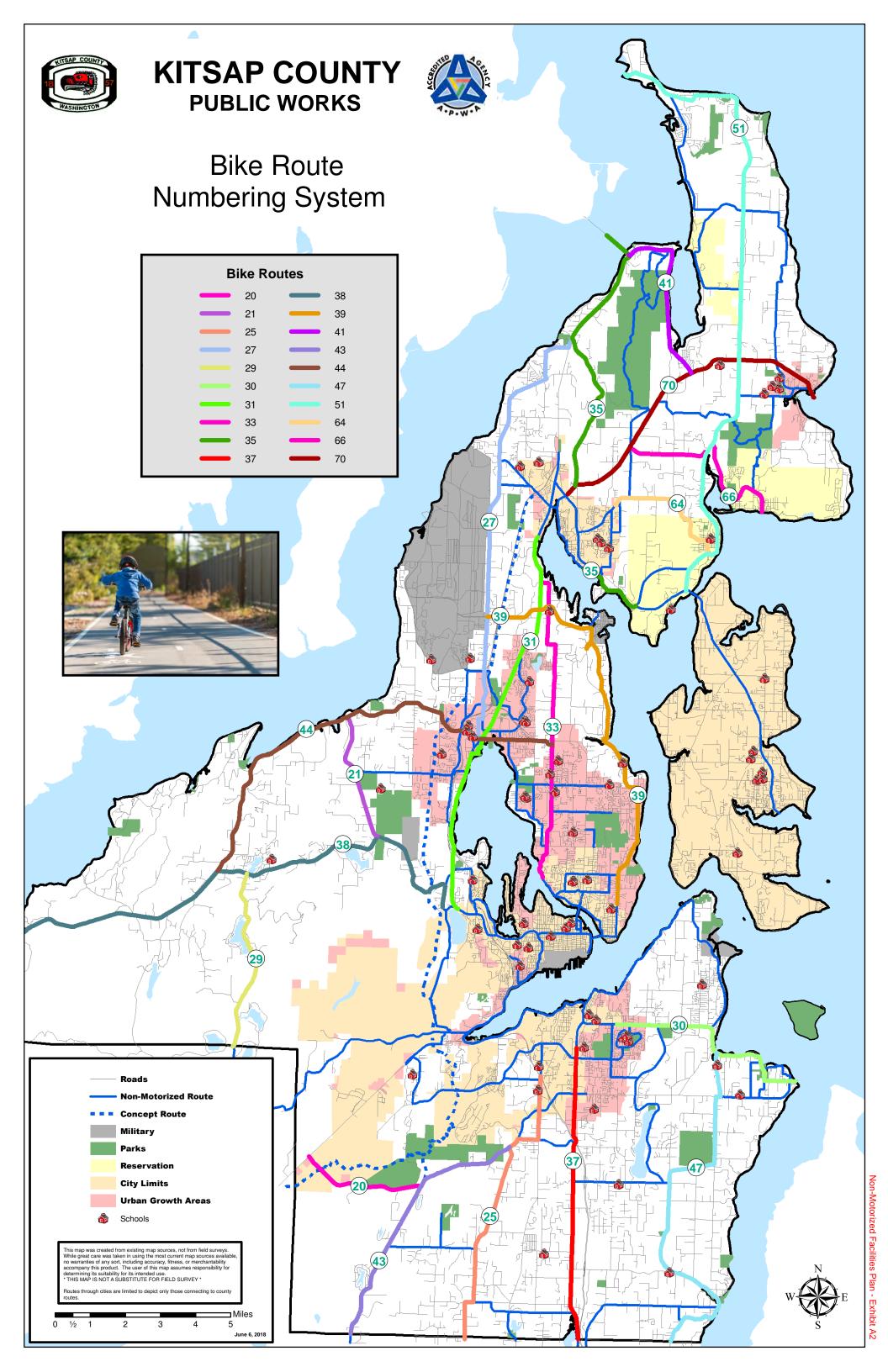
South Kitsap

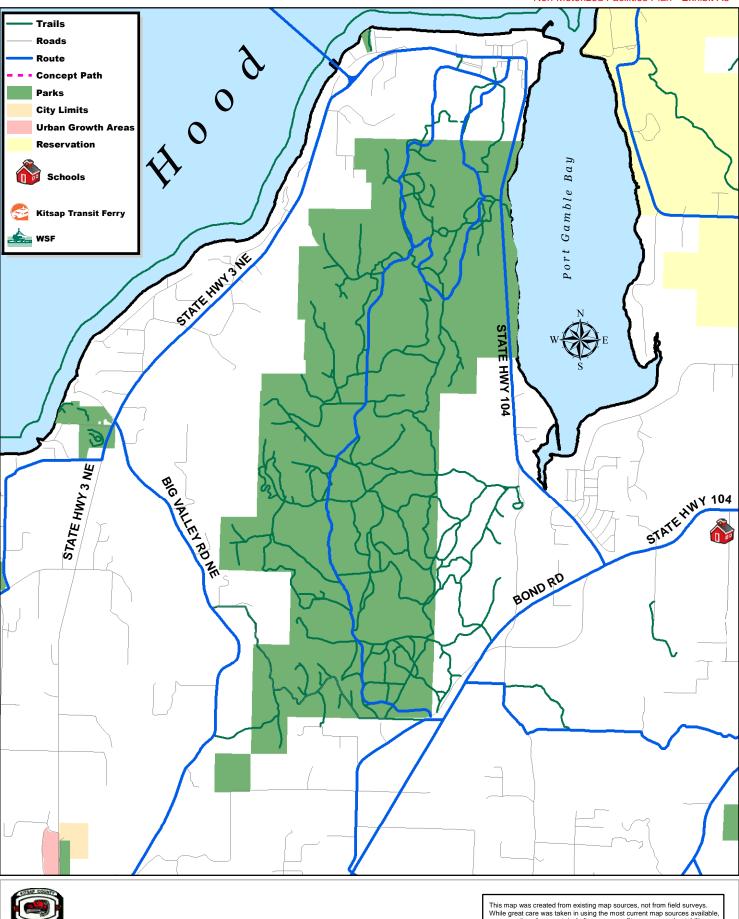
This map was created from existing map sources, not from field surveys. While great care was taken in using the most current map sources available, no warranties of any sort, including accuracy, fitness, or merchantability accompany this product. The user of this map assumes responsibility for determining its suitability for its intended use.

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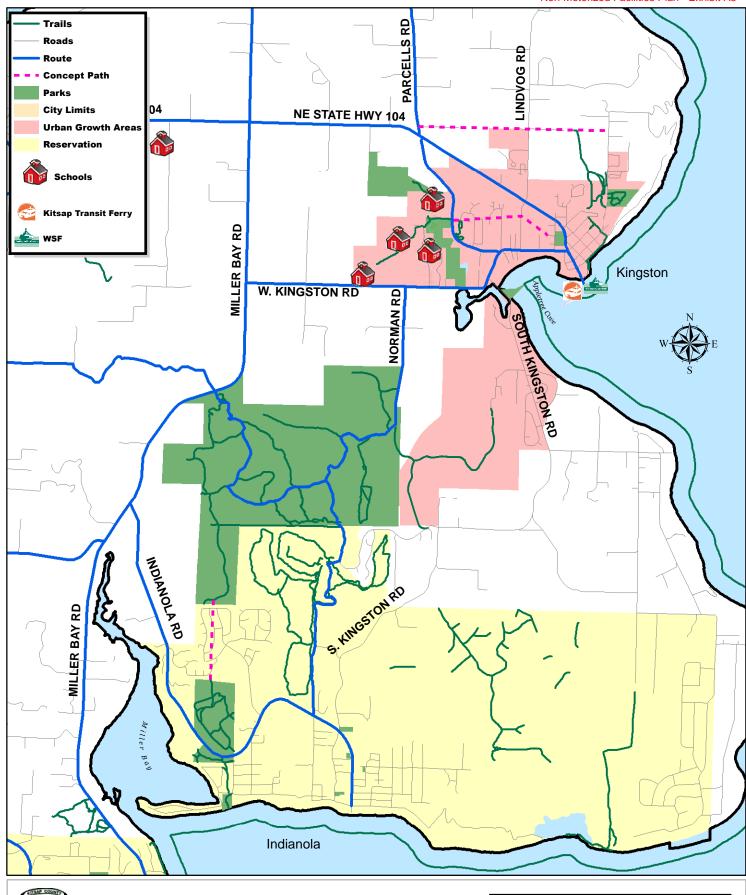




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*THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *

			Miles
0	0.45	0.9	1.35



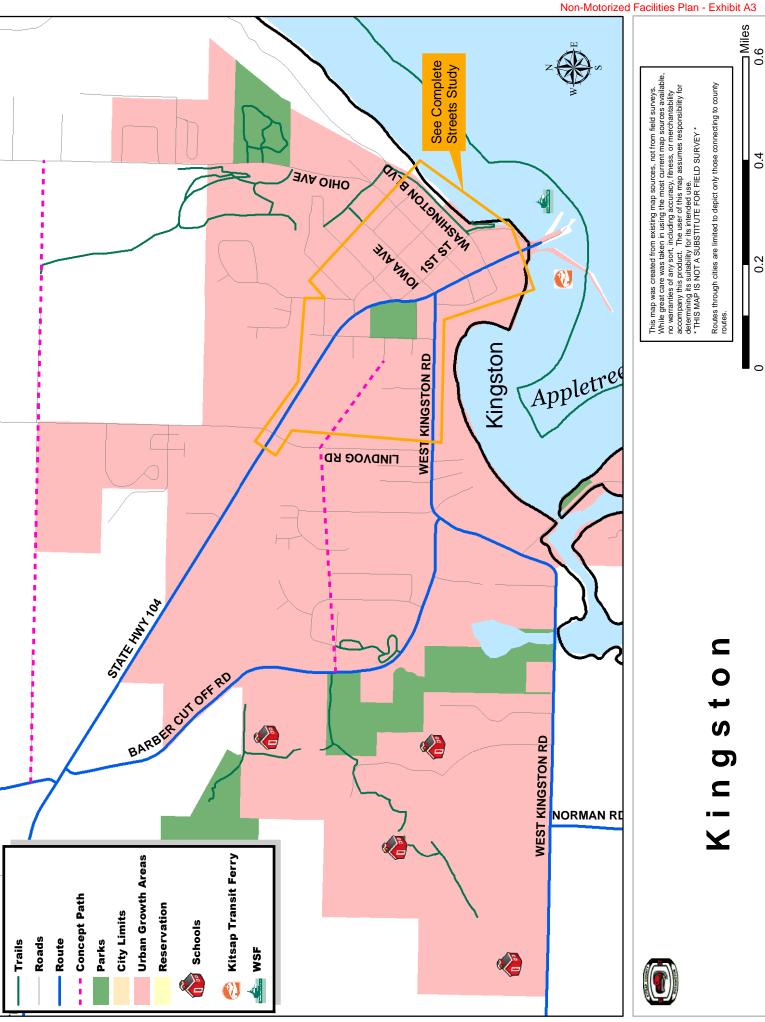


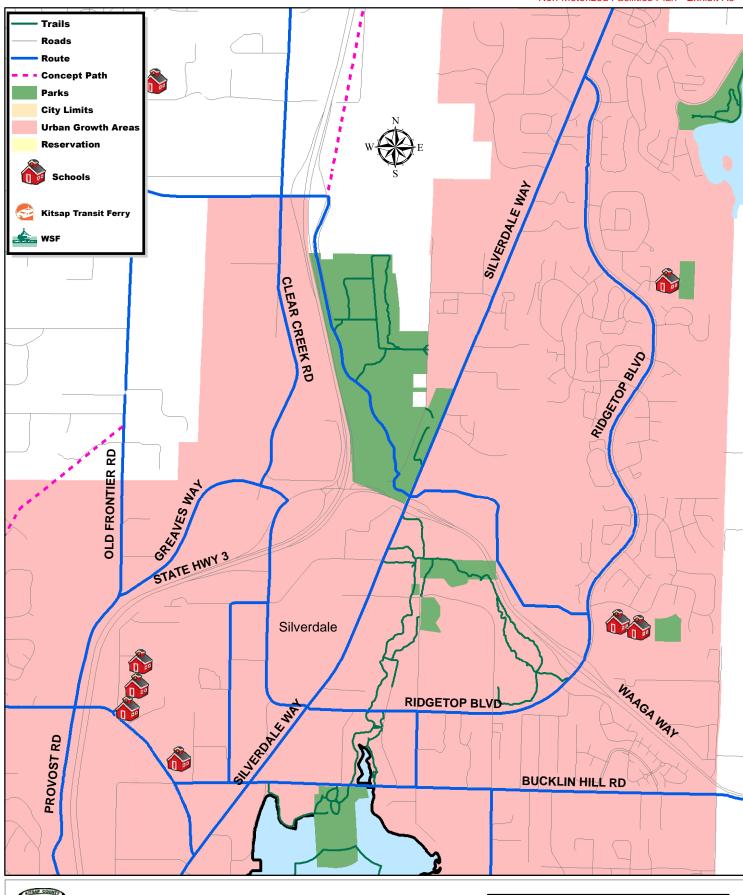
Kingston & Indianola

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*THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *

			Miles
0	0.4	0.8	1.2





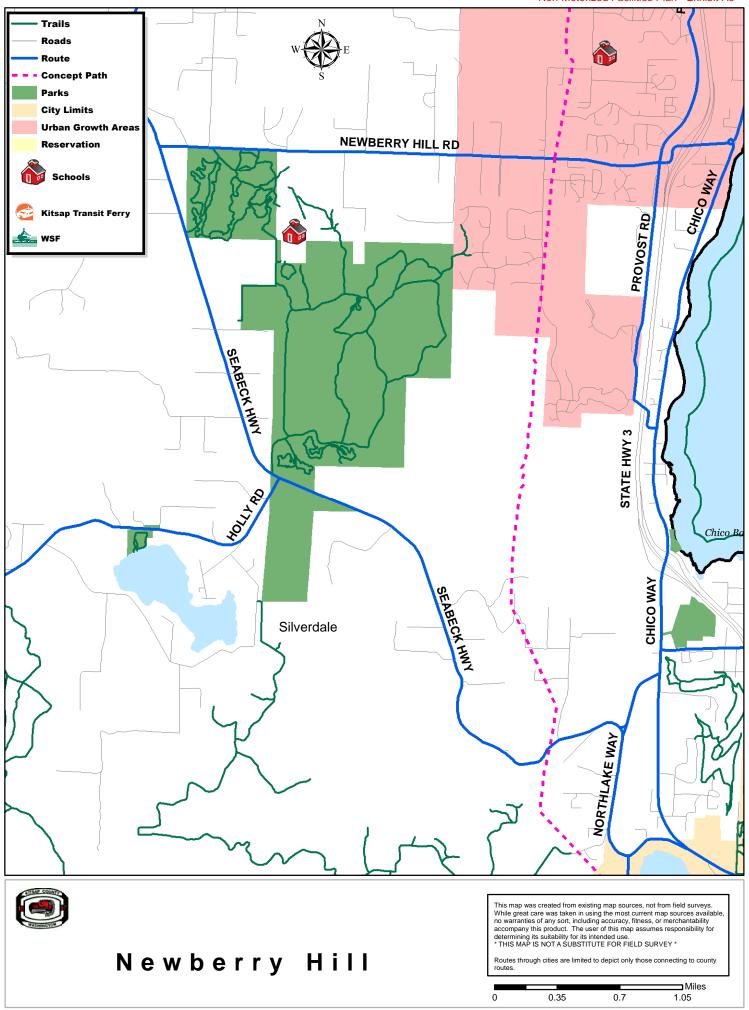


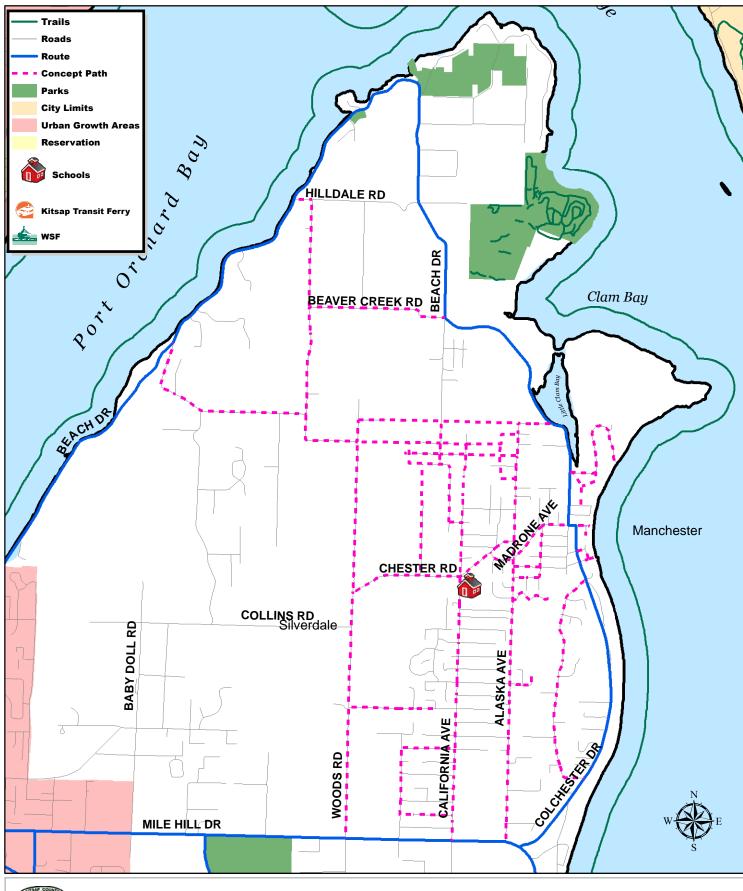
Clear Creek Trail

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*THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *

			Miles
0	0.2	0.4	0.6







Manchester

This map was created from existing map sources, not from field surveys. While great care was taken in using the most current map sources available, no warranties of any sort, including accuracy, fitness, or merchantability accompany this product. The user of this map assumes responsibility for determining its suitability for its intended use.

*THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *

			Miles
0	0.3	0.6	0.9





Southworth

This map was created from existing map sources, not from field surveys. While great care was taken in using the most current map sources available, no warranties of any sort, including accuracy, fitness, or merchantability accompany this product. The user of this map assumes responsibility for determining its suitability for its intended use.

*THIS MAP IS NOT A SUBSTITUTE FOR FIELD SURVEY *

				Miles
0	0.	5	1	1.5

Placeholder For:

SEPA Determination

SEPA ENVIRONMENTAL CHECKLIST

Purpose of checklist:

Governmental agencies use this checklist to help determine whether the environmental impacts of your proposal are significant. This information is also helpful to determine if available avoidance, minimization or compensatory mitigation measures will address the probable significant impacts or if an environmental impact statement will be prepared to further analyze the proposal.

Instructions for applicants:

This environmental checklist asks you to describe some basic information about your proposal. Please answer each question accurately and carefully, to the best of your knowledge. You may need to consult with an agency specialist or private consultant for some questions. You may use "not applicable" or "does not apply" only when you can explain why it does not apply and not when the answer is unknown. You may also attach or incorporate by reference additional studies reports. Complete and accurate answers to these questions often avoid delays with the SEPA process as well as later in the decision-making process.

The checklist questions apply to <u>all parts of your proposal</u>, even if you plan to do them over a period of time or on different parcels of land. Attach any additional information that will help describe your proposal or its environmental effects. The agency to which you submit this checklist may ask you to explain your answers or provide additional information reasonably related to determining if there may be significant adverse impact.

Instructions for Lead Agencies:

Please adjust the format of this template as needed. Additional information may be necessary to evaluate the existing environment, all interrelated aspects of the proposal and an analysis of adverse impacts. The checklist is considered the first but not necessarily the only source of information needed to make an adequate threshold determination. Once a threshold determination is made, the lead agency is responsible for the completeness and accuracy of the checklist and other supporting documents.

Use of checklist for nonproject proposals: [help]

For nonproject proposals (such as ordinances, regulations, plans and programs), complete the applicable parts of sections A and B plus the <u>SUPPLEMENTAL SHEET FOR NONPROJECT ACTIONS (part D)</u>. Please completely answer all questions that apply and note that the words "project," "applicant," and "property or site" should be read as "proposal," "proponent," and "affected geographic area," respectively. The lead agency may exclude (for non-projects) questions in Part B - Environmental Elements –that do not contribute meaningfully to the analysis of the proposal.

A. Background [heip]

1. Name of proposed project, if applicable: [help]

2018 Kitsap County Non-motorized Facilities Plan Update and Comprehensive Plan Amendment (a non-project action)

2. Name of applicant: [help]

Kitsap County Department of Public Works

3. Address and phone number of applicant and contact person: [help]

David Forte, Transportation Planning Supervisor <u>DForte@co.kitsap.wa.us</u> 360-337-7210

4. Date checklist prepared: [help]

June 13, 2018

5. Agency requesting checklist: [help]

Kitsap County

6. Proposed timing or schedule (including phasing, if applicable): [help]

Amendment is expected to be adopted in December 2018.

7. Do you have any plans for future additions, expansion, or further activity related to or connected with this proposal? If yes, explain. [help]

The plan is subject to continuous review and may be amended in future years. Actions to implement the plan, including the construction of specific facilities, may occur in future years and will be subject to applicable environmental review.

8. List any environmental information you know about that has been prepared, or will be prepared, directly related to this proposal. [help]

None.

9. Do you know whether applications are pending for governmental approvals of other proposals directly affecting the property covered by your proposal? If yes, explain. [help]

Not applicable for this non-project action

10. List any government approvals or permits that will be needed for your proposal, if known. [help]

This amendment will need to be adopted by Kitsap County ordinance.

11. Give brief, complete description of your proposal, including the proposed uses and the size of the project and site. There are several questions later in this checklist that ask you to describe certain aspects of your proposal. You do not need to repeat those answers on this page. (Lead agencies may modify this form to include additional specific information on project description.) [help]

The Kitsap County Non-Motorized Facilities Citizen Advidory Committee (NMCAC) has proposed the following changes to the maps in the Non-Motorized Facilities Plan (2013):

- Consolidate Regional Route Map(s) and Bicycle Use Map(s) into a single Non-Motorized Routes Map (The map is also divided into North, Central, and South maps).
 - The Non-Motorized Routes Map is the "Official" designator map for non-motorized facilities. Note, subarea design standards may identify more restrictive design standards on facilities not identified on this map.
 - Add, delete, and alter routes as recommended by the NMCAC.
 - Routes were added, deleted, or altered to reflect better continuity and feasibility.
 - The "North-South Spine" route was reclassified as a "Conceptual Route" until further analysis on feasibility can be conducted.
 - Includes selected "Regional Routes" within cities as identified by each jurisdiction.
- Community Maps are redesigned with amendments:
 - o All maps were redesigned based on proposed NM Routes Map.
 - Kingston and Indianola maps were combined and amended per NMCAC recommendation for incorporation of the Kingston Trails Plan.
 - Eglon Trail map is incorporated into the NM Routes Map and the community map was deleted.
 - The Banner Forest and Southworth maps were combined.
 - o The Central Kitsap map was renamed Newberry Hill.
- Add Non-Motorized Routes Numbering System Map.
- Safety Focus Area Map(s) and Shoulder Conditions Maps will remain as is (will not be updated with proposed Non-Motorized Routes until the next NM Plan update cycle).

Additional clarifying edits include:

Update Non-Motorized Facilities summary in the Capital Facilities Plan (pages 4-100 to 4-101)

- Remove Exhibit 4-95 in the Capital Facilities Plan (pg. 4-102)
- Update internal and external references in the Capital Facilities Plan
- 12. Location of the proposal. Give sufficient information for a person to understand the precise location of your proposed project, including a street address, if any, and section, township, and range, if known. If a proposal would occur over a range of area, provide the range or boundaries of the site(s). Provide a legal description, site plan, vicinity map, and topographic map, if reasonably available. While you should submit any plans required by the agency, you are not required to duplicate maps or detailed plans submitted with any permit applications related to this checklist. [help]

This is a non-project action applicable to unincorporated Kitsap County.

B. Environmental Elements [help]

1. <i>Earth</i> [help]	
a. General description of the site: [help]	
(circle one): Flat, rolling, hilly, steep slopes, mountainous, other	
Not applicable for this non-project action	
b. What is the steepest slope on the site (approximate percent slope)? [help]	
Not applicable for this non-project action	

c. What general types of soils are found on the site (for example, clay, sand, gravel, peat, muck)? If you know the classification of agricultural soils, specify them and note any agricultural land of long-term commercial significance and whether the proposal results in removing any of these soils. [help]

Not applicable for this non-project action

d. Are there surface indications or history of unstable soils in the immediate vicinity? If so, describe. [help]

Not applicable for this non-project action

e. Describe the purpose, type, total area, and approximate quantities and total affected area of any filling, excavation, and grading proposed. Indicate source of fill. [help]]

Not applicable for this non-project action

f. Could erosion occur as a result of clearing, construction, or use? If so, generally describe. [help]

Not applicable for this non-project action

g. About what percent of the site will be covered with impervious surfaces after project construction (for example, asphalt or buildings)? [help]

Not applicable for this non-project action

h. Proposed measures to reduce or control erosion, or other impacts to the earth, if any: [help]

Not applicable for this non-project action

2. Air [help]

a. What types of emissions to the air would result from the proposal during construction, operation, and maintenance when the project is completed? If any, generally describe and give approximate quantities if known. [help]

Not applicable for this non-project action

b. Are there any off-site sources of emissions or odor that may affect your proposal? If so, generally describe. [help]

Not applicable for this non-project action

c. Proposed measures to reduce or control emissions or other impacts to air, if any: [help]

Not applicable for this non-project action

3. Water [help]

- a. Surface Water:
 - 1) Is there any surface water body on or in the immediate vicinity of the site (including year-round and seasonal streams, saltwater, lakes, ponds, wetlands)? If yes, describe type and provide names. If appropriate, state what stream or river it flows into. [help]

Not applicable for this non-project action

2) Will the project require any work over, in, or adjacent to (within 200 feet) the described waters? If yes, please describe and attach available plans. [help]

Not applicable for this non-project action

3) Estimate the amount of fill and dredge material that would be placed in or removed from surface water or wetlands and indicate the area of the site that would be affected. Indicate the source of fill material. [help]

Not applicable for this non-project action

4) Will the proposal require surface water withdrawals or diversions? Give general description, purpose, and approximate quantities if known. [help]

Not applicable for this non-project action

5) Does the proposal lie within a 100-year floodplain? If so, note location on the site plan. [help]

Not applicable for this non-project action

6) Does the proposal involve any discharges of waste materials to surface waters? If so, describe the type of waste and anticipated volume of discharge. [help]

Not applicable for this non-project action

b. Ground Water:

1) Will groundwater be withdrawn from a well for drinking water or other purposes? If so, give a general description of the well, proposed uses and approximate quantities withdrawn from the well. Will water be discharged to groundwater? Give general description, purpose, and approximate quantities if known. [help]

Not applicable for this non-project action

2) Describe waste material that will be discharged into the ground from septic tanks or other sources, if any (for example: Domestic sewage; industrial, containing the following chemicals. . . ; agricultural; etc.). Describe the general size of the system, the number of such systems, the number of houses to be served (if applicable), or the number of animals or humans the system(s) are expected to serve. [help]

Not applicable for this non-project action

- c. Water runoff (including stormwater):
 - 1) Describe the source of runoff (including storm water) and method of collection and disposal, if any (include quantities, if known). Where will this water flow? Will this water flow into other waters? If so, describe. [help]

Not applicable for this non-project action

2) Could waste materials enter ground or surface waters? If so, generally describe. [help]

Not applicable for this non-project action

3) Does the prop	osal alter o	r otherwise	affect o	drainage	patterns	in the	vicinity	of the	site? If
so, describe. [help]								

Not applicable for this non-project action

d. Proposed measures to reduce or control surface, ground, and runoff water, and drainage pattern impacts, if any: [help]

Not applicable for this non-project action

4.	Plants [help]
a.	Check the types of vegetation found on the site: [help]
	deciduous tree: alder, maple, aspen, otherevergreen tree: fir, cedar, pine, othershrubsgrasspasturecrop or grainOrchards, vineyards or other permanent cropswet soil plants: cattail, buttercup, bullrush, skunk cabbage, otherwater plants: water lily, eelgrass, milfoil, otherother types of vegetation
	Not applicable for this non-project action
b.	What kind and amount of vegetation will be removed or altered? [help]
	Not applicable for this non-project action
C.	List threatened and endangered species known to be on or near the site. [help]
	Not applicable for this non-project action
d.	Proposed landscaping, use of native plants, or other measures to preserve or enhance vegetation on the site, if any: [help]
	Not applicable for this non-project action
e.	List all noxious weeds and invasive species known to be on or near the site. [help]

Not applicable for this non-project action

5. Animals [help]

a. <u>List</u> any birds and <u>other</u> animals which have been observed on or near the site or are known to be on or near the site. [help]

Examples include:

birds: hawk, heron, eagle, songbirds, other: mammals: deer, bear, elk, beaver, other:

fish: bass, salmon, trout, herring, shellfish, other _____

Not applicable for this non-project action

b. List any threatened and endangered species known to be on or near the site. [help]

Not applicable for this non-project action

c. Is the site part of a migration route? If so, explain. [help]

Not applicable for this non-project action

d. Proposed measures to preserve or enhance wildlife, if any: [help]

Not applicable for this non-project action

e. List any invasive animal species known to be on or near the site. [help]

Not applicable for this non-project action

6. Energy and Natural Resources [help]

a. What kinds of energy (electric, natural gas, oil, wood stove, solar) will be used to meet the completed project's energy needs? Describe whether it will be used for heating, manufacturing, etc. [help]

Not applicable for this non-project action

b. Would your project affect the potential use of solar energy by adjacent properties? If so, generally describe. [help]

Not applicable for this non-project action

c. What kinds of energy conservation features are included in the plans of this proposal? List other proposed measures to reduce or control energy impacts, if any: [help]

Not applicable for this non-project action

7. Environmental Health [help]

a. Are there any environmental health hazards, including exposure to toxic chemicals, risk
of fire and explosion, spill, or hazardous waste, that could occur as a result of this proposal?
If so, describe. [help]

Not applicable for this non-project action

1) Describe any known or possible contamination at the site from present or past uses. [help]

Not applicable for this non-project action

2) Describe existing hazardous chemicals/conditions that might affect project development and design. This includes underground hazardous liquid and gas transmission pipelines located within the project area and in the vicinity. [help]

Not applicable for this non-project action

3) Describe any toxic or hazardous chemicals that might be stored, used, or produced during the project's development or construction, or at any time during the operating life of the project. [help]

Not applicable for this non-project action

4) Describe special emergency services that might be required. [help]

Not applicable for this non-project action

5) Proposed measures to reduce or control environmental health hazards, if any: [help]

Not applicable for this non-project action

b. Noise [help]

1) What types of noise exist in the area which may affect your project (for example: traffic, equipment, operation, other)? [help]

Not applicable for this non-project action

2) What types and levels of noise would be created by or associated with the project on a short-term or a long-term basis (for example: traffic, construction, operation, other)? Indicate what hours noise would come from the site. [help]

Not applicable for this non-project action

3) Proposed measures to reduce or control noise impacts, if any: [help]

Not applicable for this non-project action

8. Land and Shoreline Use [help]

a. What is the current use of the site and adjacent properties? Will the proposal affect current land uses on nearby or adjacent properties? If so, describe. [help]

Not applicable for this non-project action

b. Has the project site been used as working farmlands or working forest lands? If so, describe. How much agricultural or forest land of long-term commercial significance will be converted to other uses as a result of the proposal, if any? If resource lands have not been designated, how many acres in farmland or forest land tax status will be converted to nonfarm or nonforest use? [help]

Not applicable for this non-project action

1) Will the proposal affect or be affected by surrounding working farm or forest land normal business operations, such as oversize equipment access, the application of pesticides, tilling, and harvesting? If so, how: [help]

Not applicable for this non-project action

c. Describe any structures on the site. [help]

Not applicable for this non-project action

d. Will any structures be demolished? If so, what? [help]

Not applicable for this non-project action

e. What is the current zoning classification of the site? [help]

Not applicable for this non-project action

f. What is the current comprehensive plan designation of the site? [help]

Not applicable for this non-project action

g. If applicable, what is the current shoreline master program designation of the site? [help]

Not applicable for this non-project action

h. Has any part of the site been classified as a critical area by the city or county? If so, specify. [help]

Not applicable for this non-project action

i. Approximately how many people would reside or work in the completed project? [help]

Not applicable for this non-project action

j. Approximately how many people would the completed project displace? [help]

Not applicable for this non-project action

k. Proposed measures to avoid or reduce displacement impacts, if any: [help]

Not applicable for this non-project action

L. Proposed measures to ensure the proposal is compatible with existing and projected land uses and plans, if any: [help]

Not applicable for this non-project action

m. Proposed measures to reduce or control impacts to agricultural and forest lands of long-term commercial significance, if any: [help]

Not applicable for this non-project action

9. Housing [help]

a. Approximately how many units would be provided, if any? Indicate whether high, middle, or low-income housing. [help]

Not applicable for this non-project action

b. Approximately how many units, if any, would be eliminated? Indicate whether high, middle, or low-income housing. [help]

Not applicable for this non-project action

c. Proposed measures to reduce or control housing impacts, if any: [help]

Not applicable for this non-project action

10. Aesthetics [help]

a. What is the tallest height of any proposed structure(s), not including antennas; what is the principal exterior building material(s) proposed? [help]

Not applicable for this non-project action

b. What views in the immediate vicinity would be altered or obstructed? [help]

Not applicable for this non-project action

b. Proposed measures to reduce or control aesthetic impacts, if any: [help]

Not applicable for this non-project action

11. Light and Glare [help]

a. What type of light or glare will the proposal produce? What time of day would it mainly occur? [help]

Not applicable for this non-project action

b. Could light or glare from the finished project be a safety hazard or interfere with views? [help]

Not applicable for this non-project action

c. What existing off-site sources of light or glare may affect your proposal? [help]

Not applicable for this non-project action

d. Proposed measures to reduce or control light and glare impacts, if any: [help]

Not applicable for this non-project action

12. Recreation [help]

a. What designated and informal recreational opportunities are in the immediate vicinity? [help]

Not applicable for this non-project action

b. Would the proposed project displace any existing recreational uses? If so, describe. [help]

Not applicable for this non-project action

c. Proposed measures to reduce or control impacts on recreation, including recreation opportunities to be provided by the project or applicant, if any: [help]

Not applicable for this non-project action

13. Historic and cultural preservation [help]

a. Are there any buildings, structures, or sites, located on or near the site that are over 45 years old listed in or eligible for listing in national, state, or local preservation registers? If so, specifically describe. [help]

Not applicable for this non-project action

b. Are there any landmarks, features, or other evidence of Indian or historic use or occupation? This may include human burials or old cemeteries. Are there any material evidence, artifacts, or areas of cultural importance on or near the site? Please list any professional studies conducted at the site to identify such resources. [help]

Not applicable for this non-project action

c. Describe the methods used to assess the potential impacts to cultural and historic resources on or near the project site. Examples include consultation with tribes and the department of archeology and historic preservation, archaeological surveys, historic maps, GIS data, etc. [help]

Not applicable for this non-project action

d. Proposed measures to avoid, minimize, or compensate for loss, changes to, and disturbance to resources. Please include plans for the above and any permits that may be required. [help]

Not applicable for this non-project action

14. Transportation [help]

a. Identify public streets and highways serving the site or affected geographic area and describe proposed access to the existing street system. Show on site plans, if any. [help]

Not applicable for this non-project action

b. Is the site or affected geographic area currently served by public transit? If so, generally describe. If not, what is the approximate distance to the nearest transit stop? [help]

Not applicable for this non-project action

c. How many additional parking spaces would the completed project or non-project proposal have? How many would the project or proposal eliminate? [help]

Not applicable for this non-project action

d. Will the proposal require any new or improvements to existing roads, streets, pedestrian, bicycle or state transportation facilities, not including driveways? If so, generally describe (indicate whether public or private). [help]

Not applicable for this non-project action

e. Will the project or proposal use (or occur in the immediate vicinity of) water, rail, or air transportation? If so, generally describe. [help]

Not applicable for this non-project action

f. How many vehicular trips per day would be generated by the completed project or proposal? If known, indicate when peak volumes would occur and what percentage of the volume would be trucks (such as commercial and nonpassenger vehicles). What data or transportation models were used to make these estimates? [help]

Not applicable for this non-project action

g. Will the proposal interfere with, affect or be affected by the movement of agricultural and forest products on roads or streets in the area? If so, generally describe. [help]

Not applicable for this non-project action

h. Proposed measures to reduce or control transportation impacts, if any: [help]

Not applicable for this non-project action

15. Public Services [help]

a. Would the project result in an increased need for public services (for example: fire protection, police protection, public transit, health care, schools, other)? If so, generally describe. [help]

Not applicable for this non-project action

b. Proposed measures to reduce or control direct impacts on public services, if any. [help]

Not applicable for this non-project action

16. Utilities [help]

₹.	Circle utilities currently available at the site: [help]
	electricity, natural gas, water, refuse service, telephone, sanitary sewer, septic system
	other

Not applicable for this non-project action

 Describe the utilities that are proposed for the project, the utility providing the service, and the general construction activities on the site or in the immediate vicinity which might be needed. [help]

Not applicable for this non-project action

C. Signature [help]

	vers are true and complete to the best of my knowledge. I understand that th	ıΕ
ead agency is r	elying on them to make its decision.	
Signature: _		
Name of signee	David Forte	
Position and Ag	ency/Organization: Transportation Planning Supervisor, Kitsap County Publi	ic
Ī	<u>Vorks</u>	
Date Submitted	5/10/18	

D. Supplemental sheet for nonproject actions [help]

(IT IS NOT NECESSARY to use this sheet for project actions)

Because these questions are very general, it may be helpful to read them in conjunction with the list of the elements of the environment.

When answering these questions, be aware of the extent the proposal, or the types of activities likely to result from the proposal, would affect the item at a greater intensity or at a faster rate than if the proposal were not implemented. Respond briefly and in general terms.

1. How would the proposal be likely to increase discharge to water; emissions to air; production, storage, or release of toxic or hazardous substances; or production of noise?

This non-project action is not likely to increase discharge to water; emissions to air; production, storage, or release of toxic or hazardous substances; or production of noise. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to avoid or reduce such increases are:

None.

2. How would the proposal be likely to affect plants, animals, fish, or marine life?

This non-project action is not likely to affect plants, animals, fish, or marine life. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to protect or conserve plants, animals, fish, or marine life are:

None.

3. How would the proposal be likely to deplete energy or natural resources?

This non-project action is not likely to deplete energy or natural resources. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to protect or conserve energy and natural resources are:

The purpose of the proposed amendments is to promote active transportation and the development of non-motorized facilities to reduce reliance on fossil energy supported modes of transportation.

4. How would the proposal be likely to use or affect environmentally sensitive areas or areas designated (or eligible or under study) for governmental protection; such as parks, wilderness, wild and scenic rivers, threatened or endangered species habitat, historic or cultural sites, wetlands, floodplains, or prime farmlands?

This non-project action is not likely to use or affect environmentally sensitive areas or areas designated (or eligible or under study) for governmental protection. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to protect such resources or to avoid or reduce impacts are:

None.

5. How would the proposal be likely to affect land and shoreline use, including whether it would allow or encourage land or shoreline uses incompatible with existing plans?

This non-project action is not likely to affect land and shoreline use. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to avoid or reduce shoreline and land use impacts are:

None.

6. How would the proposal be likely to increase demands on transportation or public services and utilities?

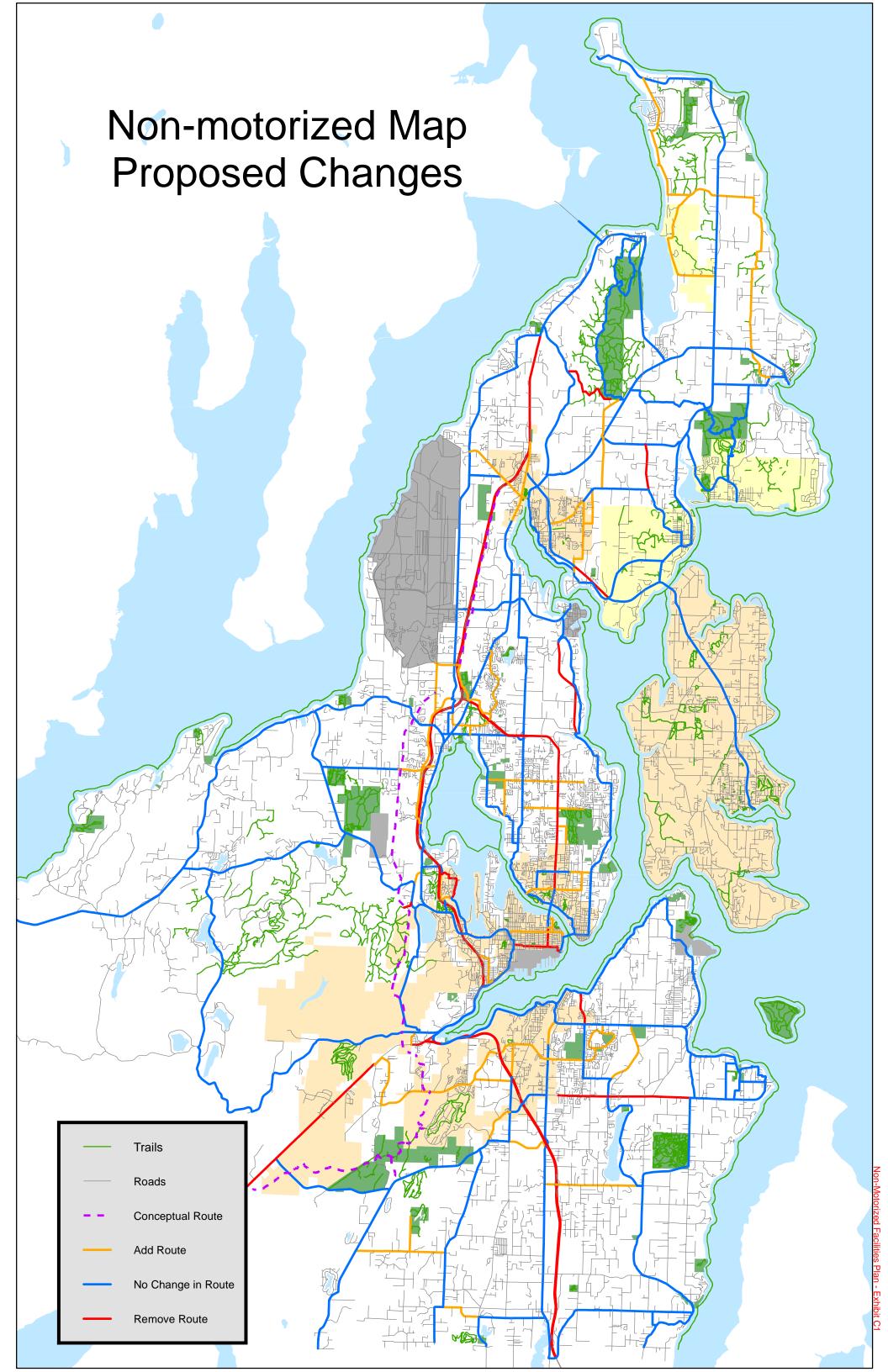
This non-project action is not likely to increase demands on transportation or public services and utilities. Future actions to implement the plan will be subject to applicable environmental review.

Proposed measures to reduce or respond to such demand(s) are:

The purpose of the proposed amendments is to promote active transportation and the development of non-motorized facilities to reduce the need for adding vehicular capacity to the road network.

7. Identify, if possible, whether the proposal may conflict with local, state, or federal laws or requirements for the protection of the environment.

This non-project action does not conflict with local, state, or federal laws or requirements for the protection of the environment.





Nancy Whitaker Chair

Kitsap County Non-Motorized Citizen Advisory Committee

Brian Watson Vice-Chair

David Brumsickle

Bert Cole

Melissa Laird

Ahmis Loving

Ray Pardo

Kathryn Thompson

John Willett

Background

The Kitsap County Non-Motorized Facility Citizens Advisory Committee (Committee) has undertaken an extensive review of non-motorized routes, prioritization of routes, and prioritization of projects in 2017. The resulting proposed amendments to the Non-Motorized Facility Plan Route Map (NMP Route Map, attached) will be included in the County's Annual Comprehensive Plan Amendment Process for 2018. The prioritization process was used in project scoring during the 2017 Transportation Improvement Program (TIP) process.

For the 2018 Annual Comprehensive Plan Amendment Process, the Board of County Commissioners have agreed to entertain "Minor updates, administrative corrections, and the Kingston Community Trails" amendment proposals to the Non-Motorized Facility Plan (NMP).

The Kingston Citizens Advisory Committee (KCAC) has recommended inclusion of their Kingston Community Trails Plan (KCTP) into the NMP. The amendment process is limited to minor amendments, therefore; the Committee's review and recommendation will be limited to map amendments, no policy or substantive changes to the NMP will be eligible for this process.

Committee review protocols:

- The KCTP basically presents a project list. Projects are evaluated as part of the Committee's Prioritization and TIP Process. For this review, each line item of the KCTP will be considered as a route or trail request.
- Review and recommendations of the KCTP are limited to inclusion (as a route or trail) on the NMP Route Map, NMP Kingston Map, NMP Indianola Map, and/or Elgon Trail Map.
- A "route" should "Connect Communities or provide Connections Within Communities" and be primarily a transportation facility (or planned facility) within a public right-of-way/easement or a Shared-Use-Path within a dedicated easement on private/public property. Routes are identified on the NMP Route Map.
- A "trail" is a fully or predominately recreational facility that can be formal or informal with varying designs. To be identified as a "trial" it must be open to the public for recreational purposes. If a trail does not have a secured alignment that is open to the public it can be shown as "conceptual", depicting a general alignment between destinations.

- Review of the KCTP will occur at the February meeting with a recommendation vote at the March meeting.
- The recommendation will advance to the Kitsap County Planning Commission and County Board of Commissions.
- The Planning Commission will be the "public hearing" of record.

To organize and facilitate the review process Public Works staff has arranged and grouped the KCTP based on a staff action recommendation. The sections are color codes to assist in review.

- "No Action Recommendations"
 The proposed route is identified on the NMP Route Map or appropriate location map.
- "Kingston Map Change Recommendations"
- "Indianola Map Change Recommendations"
- "NMP Route Map & Elgon Trail Map Change Recommendations"
- "No Change Recommendations"

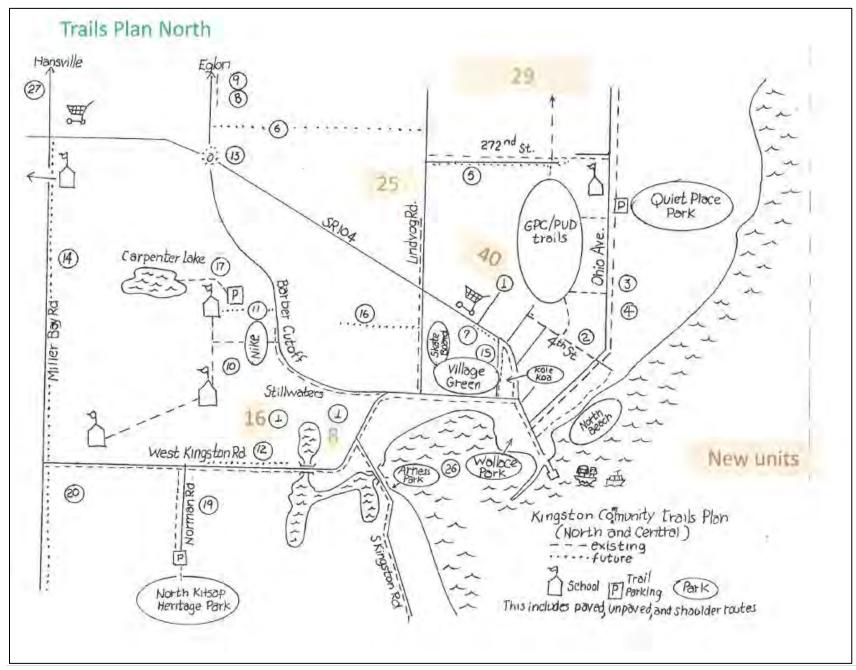
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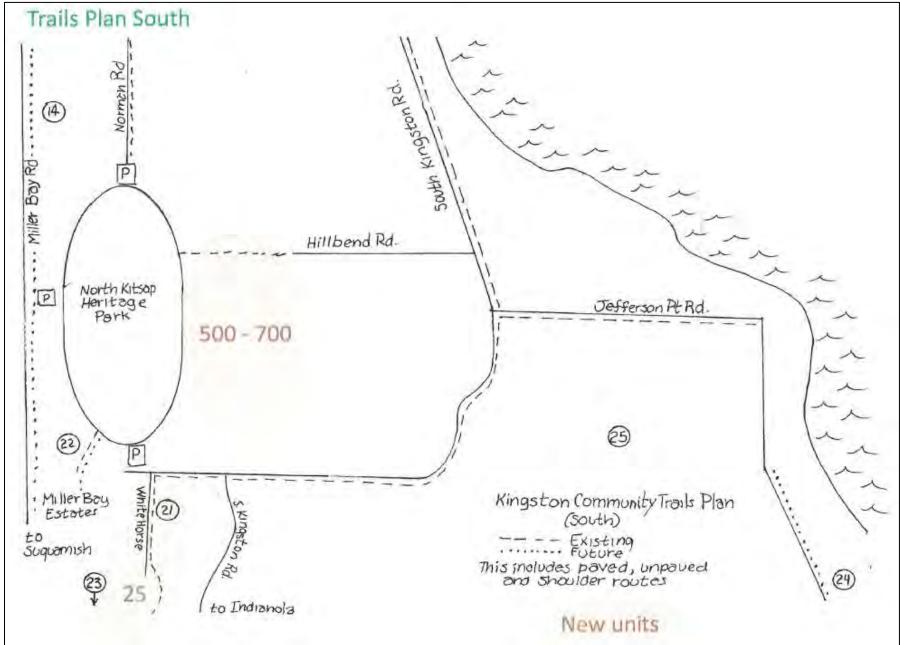
Kingston Community Trails Plan

					KINGSTON COMMUNITY TRAILS		Туро	of Trail		T	ail Ura	11	Ту	poofl	Jro
Mark Co.	digiral .	100	Light Age	Sorrio	<u>Trail Name /Location</u>	Sapr	OM FORM	Offrage	Park Trays	Pedew/ar.	BIG'GO	40.80	Schoa	Comminger	Regress
12	Mid	1	rauto-alt	CIT	NE 2nd Street sidewalks: Central Ave to Washington Blvd.			ı						ı	
10	Mid	2	trail	A'S	Iowa Ave link trail to connect 3rd Street to 4th Street Trail			z		z	I	z			z
22	None	2	trail	A'5	4 th Street Trail from Pennsylvania Ave to Washington Ave.		z		z	z	I			z	I
16	Lou	3		N12	Ohio Avenue sidewalks or walkways & paint fog lines			z		z	I			z	z
4	High	4	trail	K10	Washington Blvd Trail: North Beach/2nd St. to 4th St.		z			I	I			z	z
18	Lou	6		A'S	Parcells Road to Lindvog Road Link Trail			z		I	I	z		z	z
1	High	7	rauto	K15	SR 104 Sidewalks from NE 2nd Street to Lindvog		z			I	I			z	
14	Mid	*	trail	#2	Kingston to Eglon Trail (via Parcells Rd)		z	z		I	I	z			
17	Lou	9	rauto	K/	Eglon to Little Boston Route		z			I	I			z	I
21.1	Mid	9.1	rauto	C16	Barber CutOff Road, North Shoulders		z			z	z		ı	z	I
23	none	10	trail	C3	Kingston Schools Community Trail System		z			I	I		ı		z
9	Mid	11	route	C5	Gordon Elementary School Sidewalks along Barber Cutoff Road		z			z	ı		ı		z
5	High	12	NKSD	C6	High School to Middle School Sidewalks along West Kingston Road		z			z	ı			z	z
7	High	13	State	CS	Hwy 104 Cross walk at Parcells Road / Barber Cutoff		z			ı	ı		ı	z	
2	High	14	rauto	CI	Miller Bay Rd Shoulders: West Kingston to Georges Corner Hwy 104		z			z	ı		ı	z	z
27	none	15	park	C12	Village Green connectors and walking trails			z		z	ı		ı	z	z
*	High	16	rauto	CII	Kingston Hills to Lindvog Connector Trail: via Barrett Rd to Skate Park			z		z	ı		ı	z	
8.1	High	16.1	route	C10	Kingston Hills to Gordon Elemetary					z	ı			ı	
	Existin	17	trail	C7	Carpenter Lake Reserve Access Trail			z							
24	Existin	17.1	trail	C4	Carpenter Lake Nature Trail										
26	nane	18	truii	C9	Stillwaters & Salt Marsh trail system: Maintain and improve.						ı			ı	
19	Lou	19	routo	C14	Norman Hd Shoulders for access to Kingston-Indianola non-motorized		z					z		ı	
21	Lou	20	route	56	route Sound to Olympics Trail					z		ı			I
25	none	21	rauto	52	Kingston-Indianola Trail and Connections										
3		22	park	55	Miller Bay Estates Access into North Kitsap Heritage Park										
	High	23	park	55	Indianola Woodland Preserve connection to NKHP										
20	Lou		park	58	Jefferson Point Road: Extend shoulders to Jefferson Beach Estates										
6	High	24													
13	Mid	25		\$10	Seatter Road, Tulin Road & Klabo Road shoulders; Add Fog Line	•	-			-	I			•	2
15	Lou	27	rauto	K//	Gamblewood Connector Route: Sidewalks or trails 288th	-	I			I	I			I	3
Neu	Mid	nfa	rauto	New	South Kingston Road Shoulders, White Horse to Indianola										
11	Mid		Road	Nº9	272nd Street: Lindvog Road NE to Ohio Avenue			I		I	I	=			-
¢	Comple	to		5.9	South Kingston Road Shoulders, Jeff Pt Rd. to West Kingston Rd										
v	Virian			#7	Shorty Campbell to 272nd Street Connector trail			I		I	I	I			
v	Virian				Parcell Road: construct sidewalks or paved walkway with fog lines. Lindvog Rd: Hwy 104 to Apple Tree Point: Construct	-	z			I	I			I	
v	Virian			K14	sidemalks/malkmans with for line	-	I			I	I			I	1
v	Virian		rauto	CIS	West Kingston Road Sidewalks	-	I			I	I		I	I	1
v	Virion		park	C15	Construct small parking area along Norman Rd. for trail users.										
v	Virian		park	SI	Beach Access and Routes from Arness Park to Jefferson Point Rd.										
v	Virian		park	54	South Kingston Road Access to NK Heritage Park										
v	Virian		Road	57	Seatter Road Extension to Indianola Road										
×	Existing		trail	K4	GPC/PUD Trail System				z						
×	Existing		park	A'6	Quiet Place Trails				z						
×	Existina		trail	C2	Nike Park Trails										

Kingston Community Trails Plan Map (North)

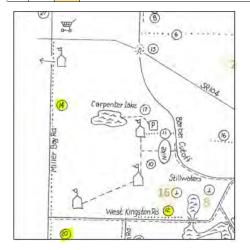


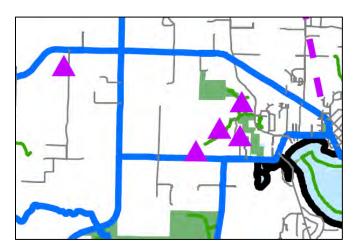
Kingston Community Trails Plan Map (South)



#12 (C6) High School to Middle School Sidewalks along West Kingston Road #14 (C1) Miller Bay Rd Shoulders: West Kingston to Georges Corner Hwy 104 #20 (S6) Sound to Olympics Trail (C13) West Kingston Road Sidewalk

				Safety	Ty	pe of Tr	ail	Т	rail Use	ers	Ту	pe of l	Jse
Map	Priority	Sort ID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
12	High	C6	High School to Middle School Sidewalks along West Kingston Road	х	х			x	x		x	x	х
14	High	C1	Miller Bay Rd Shoulders: West Kingston to Georges Corner Hwy 104	X	X			X	X		x	х	X
20	Low	<i>S6</i>	Sound to Olympics Trail	х	X	X		x	x	X		x	X
	Vision	C13	West Kingston Road Sidewalks	х	X			X	X		х	х	x

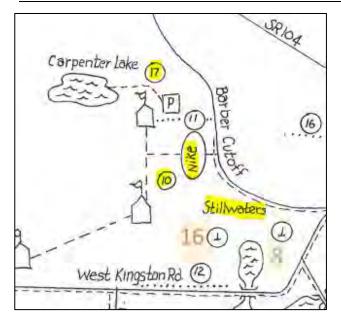




Staff Recommendation: No action. Routes are identified in the NMP Route Map and Road Design Standards.

#10 (C3) Kingston Schools Community Trail System, #17 (C7) Carpenter Lake Reserve Access Trail, #17.1 (C4) Carpenter Lake Nature Trail, #18 (C9) Stillwaters & Salt Marsh trail system, (C2) Nike Park Trails,

				Safety	Ty	pe of Tr	ail	T	rail Use	ers	Ту	pe of L	lse
Мар	Priority	Sort ID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
10	none	СЗ	Kingston Schools Community Trail System	x	x			x	x		х		x
17	Existing	С7	Carpenter Lake Reserve Access Trail			х		X			X		x
17.1	Existing	C4	Carpenter Lake Nature Trail										
18	none	С9	Stillwaters & Salt Marsh trail system: Maintain and improve.			X		x	X			X	X
	Existing	C2	Nike Park Trails										

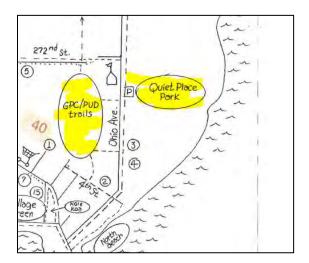




Staff Recommendation: No action. Recreational Trails are identified in NMP Kingston Map.

(N4) GPC/PUD Trail System (N6) Quite Place Park Trails

				Safety	T	ype of Tr	ail	Ti	rail Use	ers	Ту	pe of U	se
Map	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
	Existing	N4	GPC/PUD Trail System				x						
	Existing	N6	Quiet Place Trails				x						

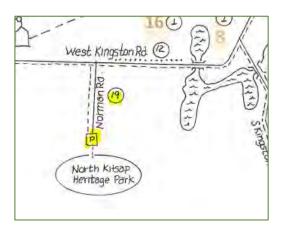




Staff Recommendation: No action. Trails are identified in NMP Kingston Map.

#19 (C14) Norman Rd. Shoulders for access to Kingston-Indianola Non-Motorized Route (C15) Construct parking area along Norman Rd. for trail users

				Safety	Ty	pe of Tra	ail	Ti	rail Use	rs	Ту	pe of U	se
Мар	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
19	Low	C14	Norman Rd Shoulders for access to Kingston-Indianola non-motorized route	x	X			х	х	х	х	х	X
	Vision	C15	Construct small parking area along Norman Rd. for trail users.										





Staff Recommendation: No action. Route is identified in NMP Route Map and Road Design Standards.

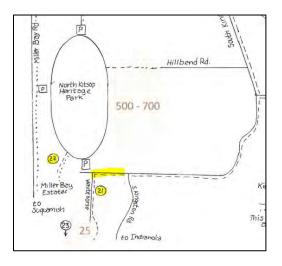
Staff Recommendation: No action. Refer parking lot to Parks Department.

#21 (S2) Kingston-Indianola Trail and Connections

#22 (S3) Miller Bay Estates Access into North Kitsap Heritage Park

(S4) South Kingston Road Access to NK Heritage Park

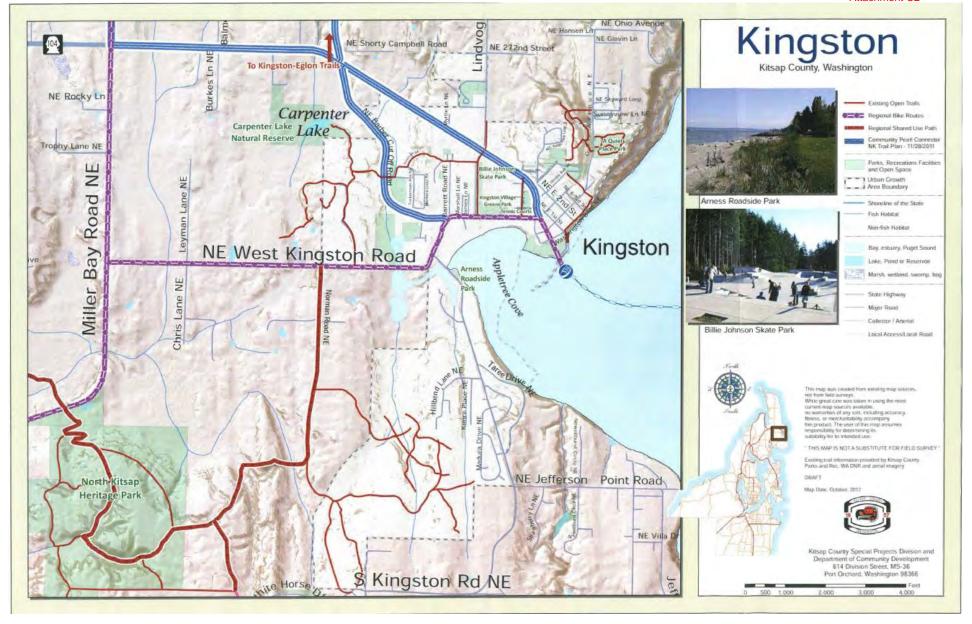
				Safety	Ty	pe of Tr	ail	Tr	rail Use	rs	Ту	pe of U	lse
Map	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
21	none	S2	Kingston-Indianola Trail and Connections			х		х	х	х	х	х	х
22	High	<i>S3</i>	Miller Bay Estates Access into North Kitsap Heritage Park			x		x	X		х	x	x
	Vision	S4	South Kingston Road Access to NK Heritage Park										





Staff Recommendation: No Action. Trials are identified on NMP Indianola Map

Staff Recommendation: No Action. Refer park access to Parks Department.

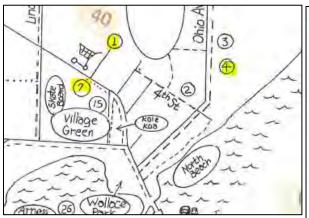


#1 (C17) NE 2nd Street sidewalks: Central Ave to Washington Blvd.

#4 (N10) Washington Blvd Trail: North Beach/2nd St. to 4th St

#7 (N15) SR 104 Sidewalks from NE 2nd Street to Lindvog

				Safety	T	ype of Tr	ail	Т	rail Use	ers	Ту	pe of U	lse
Мар	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
1	Mid	C17	NE 2nd Street sidewalks: Central Ave to Washington Blvd.	x		х	х	х			х	х	
4	High	N10	Washington Blvd Trail: North Beach/2nd St. to 4th St.	x	х			х	X			X	х
7	High	N15	SR 104 Sidewalks from NE 2nd Street to Lindvog	X	X			x	х			x	x





Staff Recommendation: No action. Facility type and improvements are identified in the Kingston Complete Streets Plan (1A-B, 15, 10, & 18) and Kingston Design Standards.

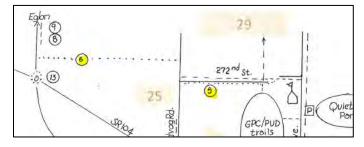
Staff Recommendation: NMP Kingston Map change.

- Add reference to "See Kingston Complete Streets" to Kingston Map.
- Delete Washington Blvd and Bannister graphics. Both streets are addressed in Kingston Complete Streets.



#6 (N3) Parcells Road to Lindvog Road Link Trail (N7) Shorty Campbell to 272 Street Connector Trail (N9) 272nd Street Lindvog Road NE to Ohio Avenue

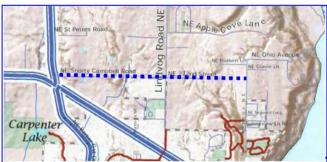
				Safety	T	ype of Tr	ail	Т	rail Use	ers	T	Jse	
Map	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
6	Low	N3	Parcells Road to Lindvog Road Link Trail			X		х	х	X		х	X
	Vision	N7	Shorty Campbell to 272nd Street Connector trail			X		X	X	х			X
	Mid	N9	272nd Street: Lindvog Road NE to Ohio Avenue			Х		X	X	х			х





Staff Recommendation: NMP Kingston Map change. The western portion of the trail is within the Shorty Campbell Rd. ROW. The central portion would be an extension of 277th St. and has no existing ROW or county road easements. The eastern portion is within the 277th St. ROW.

 Add "Conceptual Recreation Trail" linking Parcells Road and Ohio Ave. Alignment is not specified and may require agreements with private property owner for access.



#15 (C12) Village Green connectors and walking trails #16 (11) Kingston Hills to Lindvog Connector Trail: via Barrett Rd to Skate Park #16.1 (C10) Kingston Hills to Gordon Elementary

				Safety	Ty	pe of Tr	ail	T	rail Use	rs	Ту	pe of U	se
Мар	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
15	none	C12	Village Green connectors and walking trails			X		X	X		x	x	x
16	High	C11	Kingston Hills to Lindvog Connector Trail: via Barrett Rd to Skate Park			x		X	x		X	X	
16.1	High	C10	Kingston Hills to Gordon Elemetary	x	x			X	x		X	X	x





Staff Recommendation: NMP Kingston Map change. The trail is partly identified on the NMP Kingston Map. However, the trail crosses developed private property and there is not consensus on the alignment. The intent is a recreational connection between the isolated subdivisions and connections to Barber Cutoff Road and Lindvog Road.

NMP Kingston Map changes:

- **Delete** existing trail and Lindvog Rd. graphics.
- Add "Conceptual Recreation Route" linking Lindvog Rd. to Barret, Barret to Montana Loop and Simon Pl.



 Add "Conceptual Recreation Trail" linking Barber Cutoff Road, Lindvog Road, and Village Green. Alignment is not specified and may require agreements with private property owner for access.

#2 (N8) 4th Street Trail from Pennsylvania Ave to Washington Ave #2 (N5) 4th Street Trail from Pennsylvania Ave to Washington Ave.

				Safety	Т	ype of T	Т	Trail Users			Type of Use		
Map	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
2	Mid	N8	lowa Ave link trail to connect 3rd Street to 4th Street Trail			x		x	x	x			X
2	None	N5	4 th Street Trail from Pennsylvania Ave to Washington Ave.	x	x		x	x	X			x	x



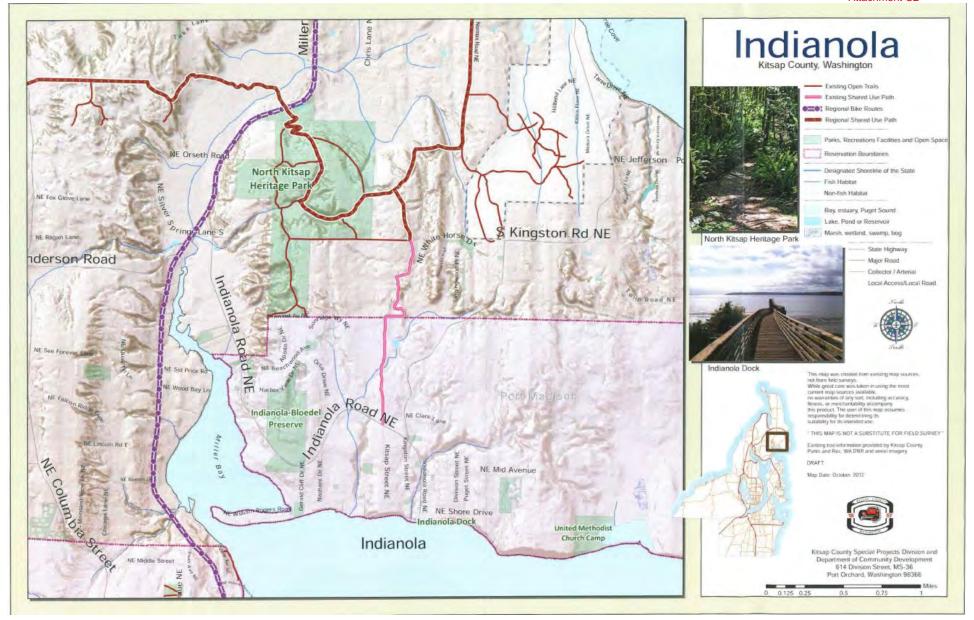




Staff Recommendation: NMP Kingston Map change. The proposed route is a combination of improved and unimproved ROW and is predominantly identified on the NMP Kingston Map. NMP Kingston Map changes:

- Add the remaining identified trail within the unimproved ROW, including the addition of a portion of Ohio Ave. and extension to Pennsylvania Avenue. Identify trail as a "Existing Open Trail"
- **Delete** Washington Boulevard graphics.

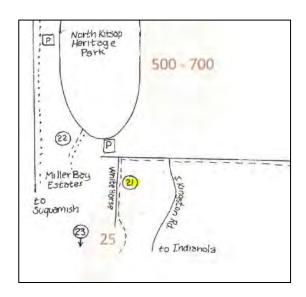




Indianola Map Change Recommendations

#23 (S5) Indianola Woodland Preserve connection to NKHP

				Safety	Type of Trail			Т	Trail Users			Type of Use		
Мар	Priority	Sort ID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation	
23	Low	<i>S5</i>	Indianola Woodland Preserve connection to NKHP			X		X	x	x	x		x	





Staff Recommendation: NMP Indianola Map Change.

 Add "Conceptual Recreation Trail" linking Indianola Preserve and North Kitsap Heritage Park. Alignment is not specified and may require agreements with private property owner for access.





NMP Route Map & Elgon Trail Map Change Recommendations

#8 (N2) Kingston to Eglon Trail (via Parcells Rd.),

#9 (N1) Eglon to Little Boston Route,

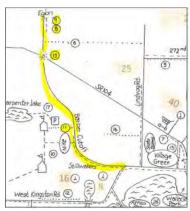
#9.1 (C16) Barber CutOff Road, North Shoulders,

#11 (C5) Gordon Elementary School Sidewalks along Barber Cutoff Road

#13 (C8) Hwy 104 Cross walk at Parcells Road / Barber Cutoff

(N13) Parcel Road: construct sidewalk or paved walkway with fog lines

				Safety	Type of Trail			Trail Users			Type of Use		
Map	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
8	Mid	N2	Kingston to Eglon Trail (via Parcells Rd)	х	X	X		X	X	X			X
9	Low	N1	Eglon to Little Boston Route	x	x			х	x			x	x
9.1	Mid	C16	Barber CutOff Road, North Shoulders	х	X			x	x		x	X	x
11	Mid	C5	Gordon Elementary School Sidewalks along Barber Cutoff Road	х	x			x	х		x		x
13	High	C8	Hwy 104 Cross walk at Parcells Road / Barber Cutoff	х	x			х	x		x	х	x
	Vision	N13	Parcell Road: construct sidewalks or paved walkway with fog lines.	X	X			X	X			x	X





Staff Recommendation: NMP Route Map and Eglon Trail map changes. The Elgon Trail is identified in the NMP "Eglon trails to Kingston" sub area map. The NMP map identifies a "Conceptual Route" representing the trail.

NMP Route Map and Elgon Trial Map changes:

- Delete "Conceptual Route" graphics.
- Add Route linking:
 - o Barber Cutoff
 - o Parcells Rd.
 - o DNR trails
 - o Parts of Hoffman Rd.
 - o Eglon Rd.
 - o Parts of Little Boston



No Change Recommendations

#24 (S8) Jefferson Point Road: Extend shoulders to Jefferson Beach Estates #25 (S10) South Kingston Road Shoulders, Jeff Pt Rd. to West Kingston Rd (S9) Seatter Road, Tulin Road & Klabo Road shoulders; Add Fog Line (New) South Kingston Road Shoulder, White Horse to West Kingston Rd.

				Safety	Type of Trail			Trail Users			Type of Use		
Мар	Priority	SortID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
24	High	<i>S8</i>	Jefferson Point Road: Extend shoulders to Jefferson Beach Estates	x	х			x	x			x	x
25	Mid	<i>\$</i> 10	Seatter Road, Tulin Road & Klabo Road shoulders; Add Fog Line	x	x			x	x			x	x
	Complet	<i>S9</i>	South Kingston Road Shoulders, Jeff Pt Rd. to West Kingston Rd										
n/a	Mid	New	South Kingston Road Shoulders, White Horse to Indianola										



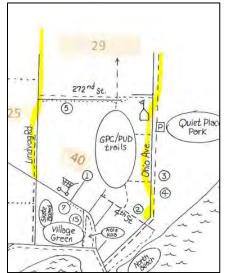


Staff Recommendation: No change. The Committee has previously considered South Kingston and Jefferson Roads for inclusion in the NMP Routes Map. During the NM prioritization process, a Jefferson Road project to add shoulders to the road was reviewed and listed as a low priority. Facility standards are established for rural and urban areas in the Road Design Standards. Projects are identified through the Transportation Improvement Plan (TIP) process.

No Change Recommendations

#3 (N12) Ohio Avenue sidewalks or walkways & paint fog lines, (N14) Lindvog Road Hwy 104 to Apple Tree Point: Construct sidewalks or paved walkway with fog line

				Safety	Ty	pe of Tr	ail	Trail Users			Type of Use		
Мар	Priority	Sort ID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	School	Commuter	Recreation
3	Low	N12	Ohio Avenue sidewalks or walkways & paint fog lines	x		X		X	X			X	X
	Vision	N14	Lindvog Rd: Hwy 104 to Apple Tree Point: Construct sidewalks/walkways with fog line	х	х			х	х			х	x







Staff Recommendation: No change. The Committee has previously reviewed routes for addition to the NMP Routes Map. Neither Ohio or Lindvog were considered for inclusion. Facility standards are established for rural and urban areas in the Road Design Standards. Projects are identified through the Transportation Improvement Plan (TIP) process.

No Change Recommendations

#27 (N11) Gamblewood Connector Route: Sidewalks or trails 288th

				Safety	T	pe of Tr	Trail Users			Ту	Jse		
Мар	Priority	Sort ID	Trail Name /Location	Safety need	On-road	Off-road	Park Trails	Pedestrian	Bicycle	Horse	Schoot	Commuter	Recreation
27	Low	N11	Gamblewood Connector Route: Sidewalks or trails 288th	x	X			X	x			X	x







Staff Recommendation: No change. The Committee has previously reviewed 288th for addition to the NMP Routes Map and it was not selected. Facility standards are established for rural and urban areas in the Road Design Standards. Projects are identified through the Transportation Improvement Plan (TIP) process.