

# 2023 CONSOLIDATED ANNUAL PERFORMANCE & EVALUATION REPORT

PROGRAM YEAR; JAN 1, 2023 – DEC 31, 2023



KITSAP COUNTY  
AND CITY OF BREMERTON  
HOME CONSORTIUM

MARCH 31, 2023  
FINAL 2023 CAPER

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## CR-05 - Goals and Outcomes

### Progress the jurisdiction has made in carrying out its strategic plan and its action plan.

**91.520(a)** *This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.*

Kitsap County is designated by HUD as an Urban County and receives a direct allocation of Community Development Block Grant (CDBG) funds. The City of Bremerton receives a direct CDBG allocation and is part of the Kitsap County HOME Consortium, receiving its share of HOME Investment Partnership (HOME) funds based on a percentage allocation determined by HUD.

The 2023 Kitsap County Consortium Consolidated Annual Performance and Evaluation Report (CAPER) captures the expenditures, accomplishments, and progress made on the strategies and goals outlined in the 2021-2025 Consolidated Plan and the 2023 Action Plan. The Consolidated Plan guides the annual allocation of our community's federal program funds from the U.S. Dept. of Housing and Urban Development (HUD).

The Kitsap County Consortium received the following grant amounts in 2023 from HUD.

Community Development Block Grant (CDBG): \$1,004,638  
HOME Investment Partnership (HOME): \$795,304

HUD funding was received in mid-2023 due to delays in passage of the federal budget. This causes some delays in normal program operation because the Kitsap County Consortium operates on Jan 1 – Dec 31 program year. Written agreements (contracts) were executed with agencies for one service project and two housing programs in 2023. Other capital projects funded from 2023 funds will have contracts executed and funds expended in 2024 and later.

The following were accomplishments recorded in 2023 from prior year Action Plan Years.

- The Kitsap Community Resources (KCR) Weatherization Program annually provides weatherization and minor home repairs to low-income homeowners. 11 households from the prior Plan year and 7 homeowners from 2023 Plan Year were served in 2023.
- The Housing Kitsap Rehabilitation Program provided housing rehabilitation loans and emergency grants to address health, safe and ADA needs to 12 low-income homeowners. This project will continue to see accomplishments in the 2024 program year as well.
- The City of Port Orchard Infrastructure Project provided sidewalk improvements, pavement repairs, drainage improvements on Lippert Drive, and placement of new and repair of ramps to meet ADA requirements in a Low/Moderate Income Area of the City. The project covered area from Pottery Avenue to Sidney Avenue.

The following CDBG projects are not yet under written agreement but expect to move forward in the coming year.

- Housing Kitsap – Golden Tides II Roof Replacement: Providing the 45-unit complex for seniors with incomes at or below 60% Area Median Income with a newly constructed roof. This was identified as an urgent need. There is a temporary patch on the roof so it is no longer actively leaking, but permanent repairs are expected within 2024.
- South Kitsap Helpline – New Food Bank: the project is moving forward with the initial phase of architecture, engineering, and capital campaign/fundraising. The NEPA environmental review was completed and the Authority to Use Grant Funds received from HUD.

The 2023 HOME Action Plan Year projects moving forward in the coming year include:

- City of Poulsbo – Nordic Cottages constructing 8 new 1-bedroom units of permanent affordable housing in two buildings located in the City of Poulsbo to serve seniors and disabled individuals at or below 30% Area Median Income. During 2023 the project was approved through the City Council and the building permit application expects to complete in 2024 allowing the bid process for a general contractor to begin and a written agreement is anticipated for use of the HOME funds. The NEPA environmental review was completed and Authority to Use Grant funds received from HUD.
- Community Frameworks – Kitsap Homeownership Down Payment Assistance (DPA) was awarded funds in 2023 which are not yet included in a written agreement. The program made 2 loans in 2023 from a prior Plan year. The DPA program is ongoing and will report future accomplishments in the 2024 program year.

**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g).** *Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.*

**Table 1 – Accomplishments – Program Year and Strategic Plan Consolidated Plan to Date** shows the accomplishments against the program year goals and 5-year strategic plan goals.

2021-2025 Consolidated Plan Goals	5-Year Source Amount SP-45 Summary	Con Plan 5-Year Target	Unit of Measure	Year 1 (2021) Project Goals	Year 1 (2021) Actual	Year 2 (2022) Project Goals	Year 2 (2022) Actual	Year 3 (2023) Project Goals	Year 3 (2023) Actual	Year 4 (2024) Project Goals	Year 4 (2024) Actual	Year 5 (2025) Actual	All Years Actual	% of 5-YR Goal Complete
1. "Preserve and Increase Affordable Housing Kitsap County"	CDBG: \$3,245,647 HOME: \$3,600,977													
New Rental units created/constructed		40	units	13	0	0	0	0	0				0	0%
Rental Units Rehabilitated (including Preservation)		200	units	0	0	38	0	0	0				0	0%
Homeowner Housing Rehabilitated/ weatherized		184	units	37	30	39	28	20	30				88	48%
Direct Financial Assistance to Homebuyers		20	Households	9	3	0	4	0	2				9	45%
2. Provide Support Services	CDBG: \$892,422	88,277	individuals	17,836	10,055	16,078	10,615	7,085	10,324				30994	35%
3. Increase economic opportunities	CDBG: 300,000	125	businesses	22	50	40	22	30	48				120	96%
4. Essential Public Facilities/ Infrastructure	CDBG: \$500,000	5000	Individuals	800	0	0	0	5000	800				800	16%

<b>5. Preserve/Increase Affordable Housing in Bremerton</b>	HOME: \$1,102,879													
New Rental units created/constructed		9	Units	0	0	0	0	3	0				0	0%
Rental Units Rehabilitated (including Preservation)		15	Units	0	0	0	0	0	0				0	0%
Direct Financial Assistance to Homebuyers		14	Households	3	1	0	0	0	0				1	33%

**Table 1 - Accomplishments – Program Year & Strategic Plan / Consolidated Plan to Date**

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

Affordable housing has been identified as a high priority for CDBG and HOME funds. Action Plan projects funded serve households with incomes below 80% AMI. While addressing homelessness is a priority in Kitsap County, projects that directly address homelessness are first funded from other County sources (Homeless Housing grant funds, Affordable Housing grant funds and Consolidated Homeless grant funds), allowing CDBG and HOME funds to be used for affordable housing and services not targeted specifically to homeless individuals.

Kitsap County uses a 15% set-aside of CDBG for public services. The 2023 Action Plan projects include services that help the most vulnerable populations, including extremely low-income households, elderly, children and the disabled and low-income individuals and families.

CDBG-CV funds have been used to provide rental assistance Countywide to 197 households in 2020, 2021 and 2022 by Kitsap Community Resources. Rental Assistance for high-risk households residing in Housing Kitsap units was provided to 175 households in 2020, 41 households in 2021 and 16 unduplicated households in the 2022 Program Year for a total of 232 households. A final draw of the remaining balance of funds was made in early 2023 Program Year from Housing Kitsap which completed the use of these funds.

CDBG-CV funds were also provided to the Pacific Building Shelter (formerly named Mile Hill Shelter). These funds, along with CDBG-CV funds from the Department of Commerce, are being used to renovate an existing 75,000 square foot county-owned building in Port Orchard, previously used as a fitness center, into a 75-bed temporary shelter to address COVID-19 impacts for 125 Kitsap County homeless individuals annually. A contractor has been selected and construction began in early 2024 and anticipated occupation December 1, 2024.

**CR-10 - Racial and Ethnic composition of families assisted**

**Describe the families assisted (including the racial and ethnic status of families assisted).**

**91.520(a)**

	<b>CDBG</b>	<b>HOME</b>
White	7,667	2
Black or African American	400	0
Asian	216	0
American Indian or Alaskan Native	121	0
Native Hawaiian or Other Pacific Islander	95	
American Indian or Alaskan Native & White	88	0

Other multi-racial	1,737	
<b>Total</b>	<b>10,324</b>	<b>2</b>
Hispanic	1,467	0
Not Hispanic	8,857	2

**Table 2 - Table of assistance to racial and ethnic populations by source of funds**

**Narrative**

Race and ethnicity data for CDBG projects is collected on a quarterly basis. Demographic data for households assisted through the HOME program is collected in the HOME Completion Reports submitted at project completion. Data is self-reported and beneficiaries may elect to not report information. Kitsap County includes the category Other Multi- Racial and American Indian/Alaskan Native in data collected and it is reported in IDIS, however CR-10 Table 2 has not been modified in the CAPER template to show this data. In the 2023 Program Year 1737 individuals identified as Other Multi-Racial and 88 identified as American Indian/Alaskan Native.

**CR-15 - Resources and Investments 91.520(a)**

**Identify the resources made available**

Source of Funds Public - Federal	Resources Made Available	Amount Expended During Program Year
CDBG	1,296,331	558,815
HOME	1,321,152	32,041

**Table 3 - Resources Made Available**

**Narrative**

The resources made available in 2023 include Kitsap County’s HUD Award for CDBG and HOME plus Program Income received from loan repayments.

Expenditure of 2023 HOME funds continued to be slow. Funds provided for down-payment assistance are being spent at a much slower pace due to housing market challenges with low inventory and higher prices. HOME funds allocated for new rental housing will be spent as the projects begin construction and start drawing funds. HOME funds are often the first funds to be committed to a project in order to attract other investment, but the last funds used due to underwriting requirements and preferred use for construction costs.

Kitsap County received a direct allocation of \$1,707,553 in CDBG-CV funds through the Coronavirus Aid, Relief, and Economic Security Act (CARES Act) to stabilize low-income households experiencing hardship due to COVID 19. A total of \$1,135,538.42 has been expended through Dec. 31, 2023. The County received an additional \$340,365 CDBG-CV funds from the Department of Commerce, expending \$317,361.66 by year end 2023.



The Kitsap County HOME Consortium received an allocation of the HOME American Rescue Plan (HOME-ARP) funds in the amount of \$2,653,349 to address the needs of individuals and families who are homeless, at risk of homelessness, or in other vulnerable populations. The HOME-ARP Allocation Plan was submitted through the 2021 Action Plan as an Amendment and approved by HUD in May 2023. A total of \$2,520,750 HOME-ARP funds has been awarded to three projects. None of these projects have reported accomplishments in the 2023 program year.

- \$402,977 to Bremerton Housing Authority for a Housing Navigator to provide homelessness prevention support services to assist households in using Housing Choice Vouchers to secure permanent housing.
- \$579,922.59 to Bremerton Housing Authority for new construction of the 8-unit Shadow Creek rental housing project.
- \$1,537,781 to Housing Resources Bainbridge for new construction of the 18-unit Ericksen affordable rental housing project.

**Identify the geographic distribution and location of investments – N/A**

**Narrative**

Kitsap County does not implement target areas for distribution of HUD funds. All of Kitsap County's CDBG and HOME funds were directed to projects county-wide, outside the City of Bremerton that serve low-income populations. The City of Bremerton HOME funds are targeted to housing within the City limits. The county is committed to funding services and housing that reach those with the most need. Projects for 2023 have served North Kitsap; Central Kitsap; and South Kitsap areas, including the cities of Poulsbo, Port Orchard, and Bainbridge Island.

**Leveraging**

**Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

All applicants for CDBG and HOME funds provided a sources of financing form to indicate what other funding and match was expected to be used for their project. Upon written agreement the agency updated the form and provided a detailed budget to show how funds are used. Projects that require HOME matching funds are included in the Match Contribution table below for the 2023 Federal Fiscal Year.

<b>Fiscal Year Summary – HOME Match</b>	
1. Excess match from prior Federal fiscal year	15,241,817.40
2. Match contributed during current Federal fiscal year	43,992.00
3. Total match available for current Federal fiscal year (Line 1 plus Line 2)	15,285,809.40
4. Match liability for current Federal fiscal year	495.76
5. Excess match carried over to next Federal fiscal year (Line 3 minus Line 4)	15,285,313.64

**Table 4 – Fiscal Year Summary - HOME Match Report**

<b>Match Contribution for the Federal Fiscal Year</b>								
<b>Project No. or Other ID</b>	<b>Date of Contribution</b>	<b>Cash (non-Federal sources)</b>	<b>Foregone Taxes, Fees, Charges</b>	<b>Appraised Land/Real Property</b>	<b>Required Infrastructure</b>	<b>Site Preparation, Construction Materials, Donated labor</b>	<b>Bond Financing</b>	<b>Total Match</b>
KC-422-22 CFW DPA –Foster #1091	5/11/2023	0	0	0	0	0	0	21,500
KC-422-22 CFW DPA –Creamer #1092	7/03/2023	0	0	0	0	0	0	22,492

**Table 5 – Match Contribution for the Federal Fiscal Year**

**HOME MBE/WBE report**

<b>Program Income – Enter the program amounts for the reporting period</b>				
<b>Balance on hand at beginning of reporting period</b>	<b>Amount received during reporting period</b>	<b>Total amount expended during reporting period</b>	<b>Amount expended for TBRA</b>	<b>Balance on hand at end of reporting period</b>
<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>	<b>\$</b>
1,344,161	266,984.05	126,253.13	0	1,344,774.27

**Table 6 – Program Income**

<b>Minority Business Enterprises and Women Business Enterprises – Indicate the number and dollar value of contracts for HOME projects completed during the reporting period</b>						
	<b>Total</b>	<b>Minority Business Enterprises</b>				<b>White Non-Hispanic</b>
		<b>Alaskan Native or American Indian</b>	<b>Asian or Pacific Islander</b>	<b>Black Non-Hispanic</b>	<b>Hispanic</b>	
<b>Contracts</b>						

Dollar Amount	0	0	0	0	0	0
Number	0	0	0	0	0	0
<b>Sub-Contracts</b>						
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0
	<b>Total</b>	<b>Women Business Enterprises</b>	<b>Male</b>			
<b>Contracts</b>						
Dollar Amount	0	0	0			
Number	0	0	0			
<b>Sub-Contracts</b>						
Number	0	0	0			
Dollar Amount	0	0	0			

**Table 7 - Minority Business and Women Business Enterprises**

<b>Minority Owners of Rental Property</b> – Indicate the number of HOME assisted rental property owners and the total amount of HOME funds in these rental properties assisted						
	<b>Total</b>	<b>Minority Property Owners</b>				<b>White Non-Hispanic</b>
		<b>Alaskan Native or American Indian</b>	<b>Asian or Pacific Islander</b>	<b>Black Non-Hispanic</b>	<b>Hispanic</b>	
Number	0	0	0	0	0	0
Dollar Amount	0	0	0	0	0	0

**Table 8 - Minority Owners of Rental Property**

<b>Relocation and Real Property Acquisition</b> – Indicate the number of persons displaced, the cost of relocation payments, the number of parcels acquired, and the cost of acquisition		
Parcels Acquired	0	0
Businesses Displaced	0	0
Nonprofit Organizations Displaced	0	0
Households Temporarily Relocated, not Displaced	0	0

Households Displaced	Total	Minority Property Enterprises				White Non-Hispanic
		Alaskan Native or American Indian	Asian or Pacific Islander	Black Non-Hispanic	Hispanic	
Number	0	0	0	0	0	0
Cost	0	0	0	0	0	0

Table 9 – Relocation and Real Property Acquisition

### CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	0	0
Number of Non-Homeless households to be provided affordable housing units	27	2
Number of Special-Needs households to be provided affordable housing units	53	0
<b>Total</b>	<b>80</b>	<b>2</b>

Table 10 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	0	0
Number of households supported through The Production of New Units	10	0
Number of households supported through Rehab of Existing Units	65	0
Number of households supported through Acquisition of Existing Units	5	2
<b>Total</b>	<b>80</b>	<b>2</b>

Table 11 – Number of Households Supported

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

The primary discrepancy between the goal and actual values in the table above is that the “One-Year Goal” column included CDBG outcomes from the 2023 Annual Action Plan. Those CDBG outcomes are not supposed to be included in this table because housing outcomes are to be measured against the HOME program guidelines, which all of the County’s CDBG outcomes would not satisfy. Moving forward, County staff will not include expected CDBG outcomes in this table, which should then more closely align the goals with the actuals.

Projects awarded HOME funds do not report accomplishments until work has been completed which in many cases is not until the following year, or several years in the case of new development. All funded HOME projects are on track to spend funds and be completed in the coming few years.

Capital projects are often not completed in the same year they are funded. Lengthy timelines for securing other funding and pre-development permit approvals and design result in projects taking many years to reach construction and completion. The COVID-19 pandemic slowed projects due to challenging market conditions. The tight housing market with low inventory and rapidly rising prices has slowed the expenditure of funds used for down-payment assistance. The construction and rehabilitation of housing has been impacted by supply chain issues, a shortage of labor, and rising prices.

**Discuss how these outcomes will impact future annual action plans.**

If projects are unable to meet planned outcomes and timelines to expenditure they will be cancelled, and the funds will be re- allocated through the competitive grant process. Projects making progress will be monitored to ensure they can meet contract and regulatory requirements for completion. On-going programs or projects that have been slow to spend may not be awarded funds in future grant cycles until the balance of existing funds is spent down and the need for more funding can be demonstrated.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	11	0
Low-income	19	0
Moderate-income	0	2
<b>Total</b>	<b>30</b>	<b>2</b>

**Table 12 – Number of Households Served**

**Narrative Information**

The Block Grant Program continues to award a significant percentage of CDBG and HOME funds for the acquisition, preservation, and construction of affordable housing.

All HOME funded activities carried out in 2023 provided affordable housing opportunities to households at or below 80% area median income for Kitsap County, as established by HUD.

In 2023, homelessness and a lack of affordable housing continued to be a significant and pressing problem in Kitsap County. Data indicated that there continues to be underserved needs among those living in poverty, and in particular, those with chronic mental illness, substance abuse disorders, and other barriers to housing stability.

**CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**  
**Evaluate the jurisdiction’s progress in meeting its specific objectives for reducing and ending homelessness through:**

**Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs**

In 2011 Kitsap County implemented a coordinated entry program, the Housing Solutions Center, for all homeless individuals and households, providing individualized assessment and referrals to appropriate housing resources. It serves 99% of clients within 72 hours of contact. In addition, this program provides outreach to unsheltered individuals in partnership with peer support community mental health workers. There are 4 locations in the county where the Housing Solutions Center can be accessed, to make this service more available throughout the geography of the county.

In 2023 the Housing Solutions Center served 2,724 households (including 3,999 individuals), comprised of 1,259 literally homeless households, 1,465 households at risk of homelessness, and 322 households fleeing domestic violence.

In 2020 Kitsap Community Resources launched the Recovery Outreach and Stabilization Team (ROAST). This team performs outreach services to people experiencing unsheltered homelessness, adults and youth exiting the criminal justice system, and people accessing costly interventions such as hospital emergency rooms and crisis services. The goal of the program is to assist vulnerable adults, youth, and the hardest to serve with supports to develop and maintain housing stability and reduce recidivism to the justice system and crisis services.

The Salvation Army’s social services program provides three meals a day, hygiene services (showers and laundry), as well as supplies for outdoor living.

Each year, in conjunction with the annual Point in Time Count survey, the Kitsap Housing and Homelessness Coalition sponsors Project Connect events with vendors providing services and information in 3 locations to over 275 low-income and homeless guests. Services provided include hygiene kits, haircuts, diapers, state and driver’s ID services, medical exams, immunizations, and a hot meal. Housing resources are also offered, both directly and through connection with the coordinated entry program.

## **Addressing the emergency shelter and transitional housing needs of homeless persons**

Kitsap's coordinated entry program, the Housing Solutions Center, includes a community-wide emergency housing waiting list for shelter. At the end of 2023 the average number of days a household (including families and individuals) spent on the waiting list for shelter was 111 days, higher than 2022 which averaged 85 days. This increase is due, at least in part, to the static low-income rental housing market which created a bottleneck in shelter beds during the pandemic.

The Kitsap Rescue Mission shelter expanded temporarily to a hotel to offer additional temporary shelter for up to 77 people per night. The Salvation Army additionally operates a night-by-night winter season shelter December 1st to March 31st which accepts single adults, couples, families, and pets. To address the pandemic public health crisis, the Salvation Army was expanded to 70 beds and continued beyond the typical season and will close at the end of April 2023.

122 transitional housing units provided housing for up to two years for families who need case management and supports to regain self-sufficiency.

Rapid rehousing programs serve as many households as possible within program and funding constraints and the shortage of affordable housing units.

### **Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs**

A combination of rental assistance eviction prevention programs funded through the Federal Corona Virus Relief Act and granted to Kitsap from Washington State provided over \$6.85 million in assistance to 665 households at 50% or less of the Area Median Income in the first half of 2023. At the end of these programs there were additional households who had been seeking assistance that were unable to be served, and through additional funding from the American Rescue Plan Act (ARPA), and additional \$1.69 million in assistance was provided to households to prevent evictions that had applied for assistance through partnered legal organizations.

In 2023, homelessness prevention programs provided 314 households short-term rental assistance for eviction prevention, as well as first/last/deposit funding for households with sufficient income to maintain housing after these supports.

Kitsap Community Resource's Recovery Outreach and Stabilization Team (ROAST) outreaches to people experiencing unsheltered homelessness, adults and youth exiting the criminal justice system, and people accessing emergency rooms and crisis services. The ROAST team assists vulnerable adults, youth exiting

systems of care and corrections programs to assist clients to develop and maintain housing stability and reduce recidivism to the justice system and crisis services.

Kitsap Mental Health Services operates a program working with jail inmates with mental health issues prior to discharge to coordinate their housing upon exit. The West Sound Treatment Center manages a program to work with people with substance abuse disorders who are exiting jails to successfully transition to housing programs.

Olive Crest provides independent living case management for foster kids who are aging out of the system to improve housing stability outcomes. In 2023, this program supported 31 former-foster youth to maintain independent housing, supported with life-skills training. Coffee Oasis provides housing case management, employment training and placement and housing supports for youth coming out of foster care, juvenile justice programs and mental health programs.

All of these programs that coordinate exits to stable housing from systems of care are not able to serve all individuals in need of these services due to lack of funding resources.

**Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.**

Priority is given to making shelter stays as short as possible and utilizing rapid rehousing programs whenever possible, as funding permits. Housing case management and early connections with employment, education, and skill-building services assist households to increase self-sufficiency and avoid future homelessness.

Kitsap providers strive to reduce the number of households that return to homelessness after graduating to permanent housing. In 2023 these households that returned to homelessness within 2 years comprised 17.89% of the total number of households enrolled in homeless housing programs, an increase in returns to homelessness from 14.92% in 2022.

Several programs work with homeless clients to get them into permanent housing as soon as possible. Housing Kitsap's Housing Stabilization Program facilitates homeless households' access to housing authority units with housing subsidies and case management. Kitsap Community Resources' Rapid Rehousing Program provides short-term graduated subsidies and housing case management for homeless families. Bremerton Housing Authority programs provide Section 8 vouchers for households successfully transitioning to permanent housing.



## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The Consolidated Plan addresses two housing authorities, the Kitsap County Consolidated Housing Authority dba Housing Kitsap and the Bremerton Housing Authority. In 2023 Housing Kitsap was awarded funds for rehabilitation of Golden Tides II, a 45-unit rental housing property serving seniors with incomes at or below 60% area median income. Housing Kitsap was also awarded funding for their single-housing rehabilitation program. The program addresses the urgent health and safety needs of low-income homeowners in the county.

Bremerton Housing Authority and Kitsap County Consolidated Housing Authority dba Housing Kitsap, work with their housing residents to meet their needs as well as encourage their participation in programs that will lead to greater self-sufficiency. Both housing authorities continue to make investments in their public housing stock and other subsidized rental housing. In 2023 Housing Kitsap submitted an application to HUD for a Public Housing Repositioning using Streamlined Voluntary Conversion. This will remove the current 136 units from the public housing program. Housing Kitsap will retain ownership of these units with use restriction to use them as affordable housing. Housing Kitsap was awarded 136 Tenant Protection Vouchers that will be project based to the largest extent possible, taking into consideration household choice as current residents have the option to choose tenant-based vouchers. This conversion offers more choice for residents and will provide additional resources to maintain the units affordable for years to come.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership.**

Both Housing Kitsap and the Bremerton Housing Authority have activities to increase resident involvement and address the economic and social needs of public housing residents. Bremerton Housing Authority has a Resident Occupant Self-Sufficiency Coordinator. The main purpose of this position is to be a resource coordinator for Public Housing residents to help them gain community connections and work towards self-sufficiency. Housing Kitsap and the Bremerton Housing Authority have activities to increase resident involvement and address the economic and social needs of public housing residents. Bremerton Housing Authority has a Resident Occupant Self-Sufficiency Coordinator. The main purpose of this position is to be a resource coordinator for Public Housing residents to help them gain community connections and work towards self-sufficiency.

### **Actions taken to provide assistance to troubled PHAs.**

The Kitsap County Consolidated Housing Authority (dba Housing Kitsap) is no longer considered a troubled Public Housing Authority due to its financial situation. Housing Kitsap had its Section 8 voucher program designated a high performer and its Public Housing program was designated as a Standard Performer. Kitsap County continues to work closely with both housing authorities to fund high priority housing projects that preserve and increase affordable housing.

## **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

Kitsap County, like all counties in Washington, is required to periodically conduct a buildable lands analysis to determine if there is adequate land available to build new housing to accommodate the projected population growth. Land inside the urban growth boundary is zoned for higher residential densities and development of multi-family housing is encouraged. Due in part to the limited supply of affordable land in the urban growth areas, lack of sewer infrastructure and high cost of construction, development of affordable housing is slow. Housing affordability continued to decline in 2023.

**Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

The County continues to explore new and innovative ways to increase affordable housing and expand economic opportunities for low-income individuals and families. In 2021 Kitsap County passed a 1/10<sup>th</sup> of 1% tax for affordable housing. Funds generated by this tax will be used to fund additional units of affordable housing throughout the County. The cities of Poulsbo and Bainbridge Island also passed this tax and will be funding projects in these cities. Kitsap County and its cities are also able to capture a portion of the State sales tax authorized under Substitute House Bill 1406 to be used for affordable housing. These funds generated an additional \$7,250,000 that was allocated in 2023 during the 2024 Coordinated Grant Application cycle for affordable housing.

**Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

Housing units assisted with CDBG and HOME funds built before 1978 are evaluated for potential lead hazard. If the construction process will disturb painted surfaces that contain lead, the contractors are required to implement safe work practices and obtain a final clearance report. Housing Programs providing rehabilitation or weatherization services have staff trained in lead hazard evaluation and lead safe work practices. Additionally, all homeowners having rehabilitation or weatherization work performed on their home, or homebuyers receiving downpayment assistance to purchase a home built pre-1978, are provided with the lead-safe pamphlet.

**Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

Kitsap County continues to target grant funds towards projects that serve the lowest income households including provision of food bank services, childcare and youth programs and rental housing for those with incomes below 60% AMI.

**Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

Kitsap County continued in 2023 to work collaboratively with a wide variety of non-profit and government agencies to address our community's most pressing needs including homelessness and affordable housing. Through a coordinated application process each year Kitsap County CDBG and HOME funds along with City of Bremerton HOME funds, local Homeless Housing Grant funds, Affordable Housing Grant funds, Community Investments in Affordable Housing, and Mental Health, Chemical Dependency and Therapeutic Courts funds are awarded. This process has improved coordination of funding and allows better targeting of funds. These funding sources are administrated by the County and staff is housed in the Department of Human Services.

**Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

Kitsap County continues to encourage and coordinate efforts to provide services and housing in the county through coordination of funding and technical assistance to agencies seeking to develop capital projects in the county.

Several Kitsap County non-profits have worked together to develop a "Housing Task Force" working to coordinate housing projects among non-profits and promote sharing experience, expertise, and resources. Kitsap County staff were invited and did participate in several of these Housing Task Force committee meetings, where County staff described roles and program capabilities. The Housing Task Force is ongoing and County staff continue to coordinate with its membership.

The Kitsap Housing and Homelessness Coalition (Continuum of Care) is comprised of a variety of service and housing providers, primarily serving low-income populations. The Coalition meets monthly to share information and hear information presented on special topics of interest including updates on State legislation and grant funding. Special ad hoc committees meet to address outside homelessness and severe weather and to plan the annual Project Connect event held during the Point in Time count.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

An Analysis of Impediments to Fair Housing was completed and we continue to implement the recommendations of the analysis. This analysis concluded that the major impediments to fair housing opportunities in Kitsap County and the City of Bremerton included the lack of referrals of housing complaints to appropriate agencies; a likely pattern of discrimination against people with disabilities; a likely pattern of mortgage lending discrimination against people of color; a sharp increase in the cost of housing in Kitsap County and lack of multi-family housing. The City and the County are working to raise awareness and understanding of fair housing choice. Fair housing is discussed at contract time and again at monitoring with all subrecipients of CDBG and HOME funds for housing. Fair housing information is also incorporated into First Time Homebuyer education classes and Predatory Lending workshops.

## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

Organizations awarded CDBG/HOME funds sign a written agreement which outlines roles and obligations of the County and agency and provides a framework for monitoring. Organizations awarded funds are required to provide quarterly reports as well as other reports throughout the year as determined by the specific type of project a All CDBG funded activities which qualify under Low/Mod Limited Clientele (LMC) or Low/Mod Housing (LMH) benefit are required to collect data and report the number of individuals or households served by income, race and ethnicity. HOME funded projects require submission of quarterly narrative reports and submission of the HOME Completion Report at the time of the final draw of funds. Staff work closely with agencies undertaking capital projects to meet requirements for environmental review, procurement (including outreach to women and minority businesses), Davis Bacon and labor standards, Section 3, equal opportunity and accessibility. Periodic check-in meetings are scheduled to provide information and discuss progress and reasons for lack progress.

Kitsap County conducts an annual monitoring visit with all agencies providing services and housing programs. Capital projects are monitored on an on-going basis throughout the development and completion of the project. The county utilizes a checklist modeled after HUD monitoring checklists for CDBG and HOME to conduct reviews. Monitoring meetings were conducted online via Zoom for public services and in person for all other projects in 2023. The process includes review of project and client files, financial policies and procedures including audits, compliance with the written agreement, timely expenditure of funds and other regulatory requirements including how they conduct outreach to minority populations and contractors when the project involves hiring contractors for construction work. Any problems, concerns or follow-up are noted in a monitoring letter.

### **Citizen Participation Plan 91.105(d); 91.115(d)**

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

Kitsap County follows a Citizen Participation Plan that was prepared to facilitate and encourage public participation and involvement in the planning process for Consolidated Plans as well as Annual Action Plans, and the implementation of Bremerton's and the County's CDBG and HOME program. The plan adopted annually as part of the CDBG/HOME Policy Plan identifies the public participation requirements as identified by federal regulations (24 CFR Part 91). The Consolidated Annual Performance and Evaluation Report (CAPER) is prepared and made available on the City of Bremerton and Kitsap County websites and notice is provided through the county's electronic notification system (gov delivery) and

published in the local newspaper, for a 15-day written comment period prior to submitting the report to HUD. The CAPER was published on 3/13/2024 for a 15-day comment which closed on 3/28/2024.

Notification of the CAPER’s availability for comments is made through several media channels. A legal ad within the Kitsap Sun, directly on the Kitsap County’s CDBG Program website, and also delivered via email to residents signed up to receive news on the County’s CDBG Program.

### **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

No program objective changes are anticipated at this time.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

No

### **CR-50 - HOME 91.520(d)**

**Include the results of on-site inspections of affordable rental housing assisted under the program to determine compliance with housing codes and other applicable regulations.**

On-site monitoring visits are conducted on rental housing projects subject to period of affordability requirements as required in §92.504(d). Staff maintains a Period of Affordability spreadsheet indicating which properties are due for monitoring and inspection each year, based on the frequency required under HOME rules. On-site monitoring is on- going into 2024.

All Property owners are contacted via email annually to request an updated Rent & Occupancy Report, HOME Program Certificate of Suitable Occupancy, and Rent Approval form.

On-site inspections and review of tenant files occurs within 12 months after project completion and every 3 years thereafter. In 2023 staff performed on-site visits to the following properties:

- HRB Properties: Island HOME, Island Terrace, Westhome, Western View Terrace
- Housing Kitsap Properties: Golden Tides III, Liberty Bay, Fjord Vista II, Port Orchard Vista
- KCR Properties: Hewitt, Jackson Village, 21<sup>st</sup> St. & Kendall St. Duplexes
- KMHS Properties: Burwell House, Pendleton Place, Scattered Site Housing, Supported Living Housing.
- YWCA Morrow Manor

During the onsite visit tenant files were reviewed, unit inspections conducted, and a checklist was utilized to go over property management, tenant selection, rent, leases, including Violence Against

Women Act requirements, and property performance. A letter is sent to identify any deficiencies and request any follow-up items. Inspections are performed using a checklist which includes property standards at 24 CFR 92.251. These standards identify health and safety defects. Any life-threatening deficiencies identified during the inspection must be immediately corrected. The majority of inspections performed in 2023 identified minor issues.

**Provide an assessment of the jurisdiction's affirmative marketing actions for HOME units. 92.351(b)**

Each HOME funded project must provide a description, at contract execution and during annual on-site monitoring, of the methods of affirmative marketing that have been undertaken for the project. Block Grant staff provides technical guidance for new projects to ensure affirmative marketing is conducted. Organizations are provided the Kitsap County Affirmative Marketing Plan and are required to completed HUD form 935.2 for their project.

**Refer to IDIS reports to describe the amount and use of program income for projects, including the number of projects and owner and tenant characteristics**

2023 program income total for HOME was \$266,984.05 of which \$177,345.98 was recaptured loan funds within the period of affordability. Program Income is allocated through our competitive grant cycle and included in the annual Action Plan. Some funds are re-allocated to the agency whose program generated them, some are used for other new affordable housing projects and a small portion is used for cost of administration.

**Describe other actions taken to foster and maintain affordable housing. 91.220(k) (STATES ONLY: Including the coordination of LIHTC with the development of affordable housing). 91.320(j)**

Kitsap County continues to fund all types of affordable housing projects including creation of new units, preservation of existing housing with expiring affordability restrictions, rehabilitation of existing units and down-payment assistance for homebuyers. Organizations contemplating new projects are encouraged to discuss projects with the Block Grant Office early in the process in order to understand how CDBG or HOME funds may be used to support their project. HOME funds require a 25% match. All HOME funded projects leverage significantly more funding from other sources including Low Income Housing Tax Credits, State Housing Trust Fund, and other local funds.

Kitsap County continues to actively monitor all HOME funded housing in a period of affordability including managing a loan portfolio of rental housing projects and tracking of all homebuyer loans repaid. These funds are then re-allocated through the annual grant cycle for affordable housing projects and homebuyer assistance.

## CR-58 - Section 3

Identify the number of individuals assisted and the types of assistance provided:

Total Labor Hours	CDBG	HOME
Total Number of Activities	1	0
Total Labor Hours	2,087	
Total Section 3 Worker Hours		
Total Targeted Section 3 Worker Hours		

**Table 13 – Total Labor Hours**

Qualitative Efforts - Number of Activities by Program	CDBG	HOME
Outreach efforts to generate job applicants who are Public Housing Targeted Workers		
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.		
Direct, on-the job training (including apprenticeships).		
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.		
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).		
Outreach efforts to identify and secure bids from Section 3 business concerns.		
Technical assistance to help Section 3 business concerns understand and bid on contracts.		
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.		
Provided or connected residents with assistance in seeking employment including drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.		
Held one or more job fairs.		
Provided or connected residents with supportive services that can provide direct services or referrals.		
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.		
Assisted residents with finding childcare.		
Assisted residents to apply for or attend community college or a four year educational institution.		
Assisted residents to apply for or attend vocational/technical training.		
Assisted residents to obtain financial literacy training and/or coaching.		
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.		
Provided or connected residents with training on computer use or online technologies.		
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.		
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.		0
Other. Outreach to local employment agencies that assist individuals with job opportunities and job placement.		0
Other. Posting through advertisements of the Section 3 opportunities	1	0

**Table 14 – Qualitative Efforts - Number of Activities by Program**

**Narrative:**

The one CDBG project that was subject to Section 3 was an infrastructure project that provided sidewalk improvements, pavement repairs, drainage improvements, and work to create and repair ramps to comply with ADA requirements.



# Attachment - 2023 PR26 CDBG Financial Summary Report



Office of Community Planning and Development  
 U.S. Department of Housing and Urban Development Integrated  
 Disbursement and Information System  
 PR26 - CDBG Financial Summary Report Program  
 Year 2023  
 KITSAP COUNTY

**PART I: SUMMARY OF CDBG RESOURCES**

01 UNEXPENDED CDBG FUNDS AT END OF PREVIOUS PROGRAM YEAR	848,246.87
02 ENTITLEMENT GRANT	1,004,638.00
03 SURPLUS URBAN RENEWAL	0.00
04 SECTION 108 GUARANTEED LOAN FUNDS	0.00
05 CURRENT YEAR PROGRAM INCOME	97,020.14
05a CURRENT YEAR SECTION 108 PROGRAM INCOME (FOR SI TYPE)	0.00
06 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
06a FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
07 ADJUSTMENT TO COMPUTE TOTAL AVAILABLE	0.00
08 TOTAL AVAILABLE (SUM, LINES 01-07)	1,949,905.01

**PART II: SUMMARY OF CDBG EXPENDITURES**

09 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND	770,960.89
10 ADJUSTMENT TO COMPUTE TOTAL AMOUNT SUBJECT TO LOW/MOD BENEFIT	0.00
11 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 09 + LINE 10)	770,960.89
12 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	220,291.86
13 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
14 ADJUSTMENT TO COMPUTE TOTAL EXPENDITURES	0.00
15 TOTAL EXPENDITURES (SUM, LINES 11-14)	991,252.75
16 UNEXPENDED BALANCE (LINE 08 - LINE 15)	958,652.26

**PART III: LOWMOD BENEFIT THIS REPORTING PERIOD**

17 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
18 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	103,582.76
19 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	667,378.13
20 ADJUSTMENT TO COMPUTE TOTAL LOW/MOD CREDIT	0.00
21 TOTAL LOW/MOD CREDIT (SUM, LINES 17-20)	770,960.89
22 PERCENT LOW/MOD CREDIT (LINE 21/LINE 11)	100.00%

**LOW/ MOD BENEFIT FOR MULTI-YEAR CERTIFICATIONS**

23 PROGRAM YEARS(PY) COVERED IN CERTIFICATION	PY: PY: PY:
24 CUMULATIVE NET EXPENDITURES SUBJECT TO LOW/MOD BENEFIT	0.00
25 CUMULATIVE EXPENDITURES BENEFITING LOW/MOD PERSONS	0.00
26 PERCENT BENEFIT TO LOW/MOD PERSONS (LINE 25/LINE 24)	0.00%

**PART IV: PUBLIC SERVICE (PS) CAP CALCULATIONS**

27 DISBURSED IN IDIS FOR PUBLIC SERVICES	145,000.00
28 PS UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
29 PS UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
30 ADJUSTMENT TO COMPUTE TOTAL PS OBLIGATIONS	0.00
31 TOTAL PS OBLIGATIONS (LINE 27 + LINE 28 - LINE 29 + LINE 30)	145,000.00
32 ENTITLEMENT GRANT	1,004,638.00
33 PRIOR YEAR PROGRAM INCOME	29,123.33
34 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PS CAP	0.00
35 TOTAL SUBJECT TO PS CAP (SUM, LINES 32-34)	1,033,761.33
36 PERCENT FUNDS OBLIGATED FOR PS ACTIVITIES (LINE 31/LINE 35)	14.03%

**PART V: PLANNING AND ADMINISTRATION (PA) CAP**

37 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	220,291.86
38 PA UNLIQUIDATED OBLIGATIONS AT END OF CURRENT PROGRAM YEAR	0.00
39 PA UNLIQUIDATED OBLIGATIONS AT END OF PREVIOUS PROGRAM YEAR	0.00
40 ADJUSTMENT TO COMPUTE TOTAL PA OBLIGATIONS	0.00
41 TOTAL PA OBLIGATIONS (LINE 37 + LINE 38 - LINE 39 +LINE 40)	220,291.86
42 ENTITLEMENT GRANT	1,004,638.00
43 CURRENT YEAR PROGRAM INCOME	97,020.14
44 ADJUSTMENT TO COMPUTE TOTAL SUBJECT TO PA CAP	0.00
45 TOTAL SUBJECT TO PA CAP (SUM, LINES 42-44)	1,101,658.14
46 PERCENT FUNDS OBLIGATED FOR PA ACTIVITIES (LINE 41/LINE 45)	20.00%

# Attachment

## 2023 PR26 CDBG-CV (CARES ACT)

### Financial Summary Report



Office of Community Planning and Development  
 U.S. Department of Housing and Urban Development  
 Integrated Disbursement and Information System

PR26 - CDBG-CV Financial Summary  
 Report Program Year 2023  
 KITSAP COUNTY , WA

**PART I: SUMMARY OF CDBG-CV RESOURCES**

01 CDBG-CV GRANT	1,707,553.00
02 FUNDS RETURNED TO THE LINE-OF-CREDIT	0.00
03 FUNDS RETURNED TO THE LOCAL CDBG ACCOUNT	0.00
04 TOTAL AVAILABLE (SUM, LINES 01-03)	1,707,553.00

**PART II: SUMMARY OF CDBG-CV EXPENDITURES**

05 DISBURSEMENTS OTHER THAN SECTION 108 REPAYMENTS AND PLANNING/ADMINISTRATION	1,135,538.42
06 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	0.00
07 DISBURSED IN IDIS FOR SECTION 108 REPAYMENTS	0.00
08 TOTAL EXPENDITURES (SUM, LINES 05 - 07)	1,135,538.42
09 UNEXPENDED BALANCE (LINE 04 - LINE8 )	572,014.58

**PART III: LOWMOD BENEFIT FOR THE CDBG-CV GRANT**

10 EXPENDED FOR LOW/MOD HOUSING IN SPECIAL AREAS	0.00
11 EXPENDED FOR LOW/MOD MULTI-UNIT HOUSING	0.00
12 DISBURSED FOR OTHER LOW/MOD ACTIVITIES	1,135,538.42
13 TOTAL LOW/MOD CREDIT (SUM, LINES 10 - 12)	1,135,538.42
14 AMOUNT SUBJECT TO LOW/MOD BENEFIT (LINE 05)	1,135,538.42
15 PERCENT LOW/MOD CREDIT (LINE 13/LINE 14)	100.00%

**PART IV: PUBLIC SERVICE (PS) CALCULATIONS**

16 DISBURSED IN IDIS FOR PUBLIC SERVICES	813,206.64
17 CDBG-CV GRANT	1,707,553.00
18 PERCENT OF FUNDS DISBURSED FOR PS ACTIVITIES (LINE 16/LINE 17)	47.62%

**PART V: PLANNING AND ADMINISTRATION (PA) CAP**

19 DISBURSED IN IDIS FOR PLANNING/ADMINISTRATION	0.00
20 CDBG-CV GRANT	1,707,553.00
21 PERCENT OF FUNDS DISBURSED FOR PA ACTIVITIES (LINE 19/LINE 20)	0.00%